STATE OF CALIFORNIA

RECLAMATION BOARD TRLIA SUBCOMMITTEE

MEETING

YUBA COUNTY GOVERNMENT CENTER

915 EIGHTH STREET

CONFERENCE ROOM #1

MARYSVILLE, CALIFORNIA

FEBRUARY 26, 2007

9:04 A.M.

KATHRYN S. KENYON, CSR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 13061 ii

APPEARANCES

RECLAMATION BOARD

- Mr. Benjamin Carter, President
- Mr. Butch Hodgkins, Vice President
- Ms. Lady Bug Doherty, Secretary
- Mr. Jay Punia, General Manager
- Ms. Nancy Finch, Legal Counsel
- Ms. Lorraine Pendlebury, Staff Assistant

THREE RIVERS LEVEE IMPROVEMENT AUTHORITY

- Ms. Mary Jane Griego, Board Member
- Mr. Dan Logue, Board Member
- Mr. Paul Brunner, Executive Director
- Mr. Scott Shapiro, Special Counsel
- Mr. Ric Reinhardt, Program Manager

ALSO PRESENT

- Mr. Rex Archer
- Mr. Tom Ellis, U.S. Army Corps of Engineers
- Mr. Tom Foley, CCRG
- Mr. Tom Harris, Hofman Ranch
- Ms. Frances Hofman
- Mr. Rod Mayer, DWR
- Mr. Bob Morrison, Bender Rosenthal

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APPEARANCES CONTINUED

- Mr. Dale Nieschulz
- Mr. Thomas Rice, Rice River Ranch
- Mr. Dan Silva, Sutter County
- Dr. Dale Smith, CCRG
- Mr. Jeffrey Twitchell, Levee District 1 of Sutter County

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PROCEEDINGS

- 2 VICE PRESIDENT HODGKINS: Okay. I want to thank
- 3 everybody for coming this morning. Sort of a beautiful
- 4 morning, at least. We're hoping that with the storms
- 5 we're seeing now, we'll catch up on the water supply. And
- 6 I at least am hoping I'm going to get a chance to go
- 7 skiing on real snow.
- 8 So we're here this morning. This -- as a way of
- 9 introduction, this is a subcommittee of the Reclamation
- 10 Board that has been trying to take a more in-depth
- 11 interest in the activities that are going on for the Three
- 12 Rivers Levee Improvement Authority's restoration of the
- 13 levees that are protecting Olivehurst, Linda, and of
- 14 course Plumas Lakes.
- The primary reason we're here this morning is a
- 16 year ago, about, a little less than that, the Board agreed
- 17 that progress on the project was moving reasonably well.
- 18 This is a project that is funded primarily by a
- 19 combination of available state funds and money that's
- 20 being advanced, in effect, by the development community
- 21 who is in the process, obviously, of building houses in
- 22 the form of, really, cash advances against future revenues
- 23 that will come in, presumably, through the development
- 24 community, through the sale of these houses.
- 25 The situation I think that we are particularly

- 1 focused on here is when we modified the permit
- 2 requirements last spring to allow the -- a restriction on
- 3 building permits, that was initially put in place because
- 4 the nature of the project changed as the prior Reclamation
- 5 Board was moving forward with this, and there was more
- 6 work identified right at the end of the issuance of the
- 7 permit. And the Board didn't have time in issuing that
- 8 permit to stop everything, or didn't want to stop the
- 9 work, which is providing benefits not only for the new
- 10 homes but for Linda and Olivehurst as well, while we
- 11 waited for more detailed analysis of new problems, that
- 12 were sort of identified, at the last minute, along the
- 13 Feather River levees.
- 14 But at the time, the expectation was that the
- 15 likelihood would be that the Feather River levee would be
- 16 repaired in place. Although there was an awareness, I
- 17 think, that there was potentially, money that would become
- 18 available through voter-approved bonds, that might be
- 19 available to help out on this project, and, in effect, to
- 20 help to finance a setback of the Feather River levee,
- 21 which provides not only benefits to the immediate area --
- 22 in that, the immediate area would end up with a brand new
- 23 levee, sort of constructed from the ground up, but in
- 24 setting back the levee, it adds capacity and lowers the
- 25 water surface in the system.

1 So what we are trying to do here, this morning, is

- 2 understand how this latest wrinkle, the availability of
- 3 state and federal funds, plays into completing this
- 4 project. And I think the Board, at least this Board
- 5 member's first priority, which is that as long as building
- 6 permits are being issued here, that the work on improving
- 7 these levees continue to go forward effectively, as
- 8 quickly, as it possibly can.
- 9 So I think the format I would like to use this
- 10 morning is, first of all, I would like to sort of modify
- 11 the order of the items on the agenda.
- 12 We've had a lot of testimony over the last two Rec
- 13 Board meetings, over the status of the applicant's
- 14 compliance with the permit conditions. And I know this
- 15 may be an issue where there are interests here in the
- 16 community that want to testify. But I think because
- 17 the -- while that's a serious issue, the bigger issue here
- 18 is getting an understanding of where this project is going
- 19 in the future.
- 20 And what I would like to do and planning to do, as
- 21 long as it's okay with the other members of the committee
- 22 who's here, is to take Item 1 and deal with it after we
- 23 have gone through Items 2 and 3. And that way, we have
- 24 all the time in the world to deal with whatever comes up
- 25 there; and yet we still get through the most important

1 part of this, in my view, again, which is understanding

- 2 where this project is going.
- 3 One last piece of information that you may or may
- 4 not be aware of, we have already scheduled a second
- 5 committee meeting because we don't anticipate that the
- 6 committee, even as a committee, would make any decisions
- 7 this morning. We're here to get a better understanding
- 8 and to hear from folks up here about where we are. And
- 9 then when our next meeting is held, that will be the
- 10 opportunity, perhaps, to the committee, to at least form
- 11 its impression as to what it's going to recommend to the
- 12 Board, which, because of the timing for public notice for
- 13 Reclamation Board meeting, is not likely to come back to
- 14 the Board for action until its April meeting.
- 15 So we have another -- when is that?
- 16 GENERAL MANAGER PUNIA: March 9th.
- 17 VICE PRESIDENT HODGKINS: Okay. We have another
- 18 meeting scheduled here in March 9th, here in this center.
- 19 I don't know if we're in this same room. And that's the
- 20 time, I think, at which the committee might formulate its
- 21 recommendation back to the Board as a whole.
- Is there a question?
- 23 MR. ARCHER: Yes. Mr. Vice President. You are
- 24 moving No. 1 behind 2 and 3. Number 1 has already
- 25 occurred, sir. Two and three are in the future.

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1 Let's deal with what's occurred, because if 1 is
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- 2 found in fault, 2 and 3 will certainly be found in fault.
- 3 I disagree with moving 1 to the back. I request to move
- 4 it right where it's at, and move forward from that, sir.
- 5 DR. SMITH: May I add to that, please.
- 6 My name is Dale Smith. I'm with Concerned
- 7 Citizens Responsible Growth.
- 8 MR. ARCHER: I am Rex Archer.
- 9 DR. SMITH: We have filed a letter with your legal
- 10 counsel this morning, in which we are bringing four points
- 11 forward, which we have very serious concern about the
- 12 legality of this meeting. If I could have one word of
- 13 clarification: Are you going to take any action today?
- 14 VICE PRESIDENT HODGKINS: (Speaker shakes head.)
- DR. SMITH: No action? Okay.
- 16 That takes care of one of the ones.
- 17 The other one that we have seen in the
- 18 Bagley-Keene Act is that whenever there is an item that
- 19 comes up, before you can move to another item, you must
- 20 have public discussion on that item. We filed that with
- 21 them, and that is something that we are asking for this
- 22 morning. So wherever -- wherever it is arranged, when
- 23 this discussion on 3.1 comes down, and the TRLIA and Rec
- 24 Board and whoever makes their position, than we want to
- 25 speak at that time.

- 1 Thank you.
- 2 VICE PRESIDENT HODGKINS: And I appreciate the
- 3 comments. I think the issue of compliance with permit
- 4 condition is a complicated issue. It will undoubtedly
- 5 take us some time to hear what everybody has to say.
- 6 It's my understanding, that in connection with the
- 7 work that's being done up here, there are four separate
- 8 permits. And while I would agree that compliance with
- 9 those permits is extremely important, in that, it is, in
- 10 effect, a measure of the committee's good faith efforts to
- 11 work with the Board and move these projects forward, I
- 12 still prefer to put that at the end of today's agenda and
- 13 try and get through 1 and 2. And this is simply because I
- 14 think the timing of the Rec Board's action here, and I
- 15 think the whole question of whether or not folks are in
- 16 default, is something we'll have to come up with later.
- 17 But we need to be -- get a good understanding of 2
- 18 and 3 in order to be in a position to judge also where
- 19 we're going to go.
- 20 One more question?
- 21 MR. ARCHER: Mr. Vice President, 2 and 3 are far
- 22 into the future. They are in the study phase. 1 has
- 23 occurred and is occurring as we sit here. That needs to
- 24 be handled before we move to something in the future. The
- 25 future one is not connected with that one. That's a

1 separate program altogether, sir. We cannot leave it

- 2 sitting there and move on somewhere else and leave the
- 3 Linda levee setting there, untouched. We have to deal
- 4 with that today. You've drawn all the people together.
- 5 Let's do it now. If you can't do the second part, you
- 6 have plenty of time, sir, to call another meeting.
- 7 VICE PRESIDENT HODGKINS: Thank you for your
- 8 comments. But -- and this is really a matter for input
- 9 from the other two committee meetings. I think we ought
- 10 today -- and I am not, by any means, planning to leave
- 11 here until everybody who wants to testify on Item 1 has
- 12 had an opportunity to testify. So I don't want there to
- 13 be any misunderstanding of that.
- I simply would like to get through 2 and 3 first,
- 15 and then go to 1, because I know it's going to be an issue
- 16 where there is, perhaps, going to be lots of testimony.
- 17 I think right now, today, we are not making any
- 18 decisions about moving forward with the project on the
- 19 Feather. And we are absolutely committing to listening to
- 20 what you have to say with respect to Item 1. I just would
- 21 like to go through the other two first.
- Now, is there any input or disagreement from the
- other Board members? Is that a reasonable approach?
- 24 SECRETARY DOHERTY: I believe I would prefer to go
- 25 through Item 1, although it is going to be time consuming,

1 because I feel that before we can continue on, we need to

- 2 settle this matter.
- 3 VICE PRESIDENT HODGKINS: Ben?
- 4 PRESIDENT CARTER: I have no strong preference
- 5 either way. So it's really -- it's your call.
- 6 VICE PRESIDENT HODGKINS: Okay.
- 7 DR. SMITH: Could I just state for the record,
- 8 CCRG is opposed to discussing 2 and 3 first, just for the
- 9 record. We would prefer to do 1. Just want to make that
- 10 clear.
- 11 Thank you.
- 12 VICE PRESIDENT HODGKINS: I appreciate that.
- 13 I would like to go ahead and do 2 and 3 first, and
- 14 that's the method with which I would like to proceed.
- 15 All right?
- So 2, Status and Plans for the Phase 4. I'm going
- 17 to go ahead and turn it over to TRLIA. They are going to
- 18 tell us what's been going on in their minds.
- 19 TRLIA EXECUTIVE DIRECTOR BRUNNER: Good morning,
- 20 members of the subcommittee, and welcome to Yuba County.
- 21 I'm Paul Brunner, the executive director of Three
- 22 Rivers. And before I get into the discussion, I would
- 23 really like to turn to a couple Board members here and ask
- 24 them if they have any words.
- 25 TRLIA BOARD MEMBER GRIEGO: I would just like to

1 welcome you here. This is a project that's been going on

- 2 for years. We have met on several occasions. We moved
- 3 this project. It's important to the south county. And I
- 4 appreciate your attendance here. So I would just like to
- 5 say thank you for coming to Yuba County, and let's get the
- 6 last phase of the south county work completed.
- 7 TRLIA BOARD MEMBER LOGUE: I would like to say,
- 8 first of all, thank you for all your participation. You
- 9 have been patient. You've worked with this county. This
- 10 is a county that is very grateful for your efforts. I
- 11 want you to know that you're partnershipping [sic] with
- 12 us. We're paving new paths, and you are helping us do
- 13 that.
- 14 You are helping this community become safe, and
- 15 this community will be an example for the rest of the
- 16 state. And I want to commend you for your efforts. So
- 17 we're here to help you, to work with you, and to
- 18 partnership with you, and you're the best help that we can
- 19 get.
- 20 So thank you very much.
- 21 TRLIA EXECUTIVE DIRECTOR BRUNNER: Three Rivers
- 22 has done a tremendous amount of work in the field to
- 23 improve our levees. We're working on 29 miles of levees.
- 24 Scott Shapiro is going to be giving a presentation for us.
- 25 Ric Reinhardt and myself will be engaging back and

1 forth with you on comments and questions as we go through

- 2 the setback. But for us, I think it's been an exciting
- 3 time in the last several years, where we have completed
- 4 work along the Yuba, Bear, and Western Pacific Interceptor
- 5 Canal, at breakneck speed. And you'll see that as we go
- 6 there. I think we've done an excellent job, with great
- 7 success.
- 8 Where we are focusing on today is this portion of
- 9 our work between the Yuba and Bear River, this portion of
- 10 the Feather River and through here. And until very
- 11 recently, as we worked through this, we looked at
- 12 strengthening in place on this option in here. Today,
- 13 earlier, Scott will go through this in much more detail
- 14 for you, in our presentation. We made a decision to look
- 15 at accomplishing this setback. We think it has tremendous
- 16 benefits for the community and regionally, and we want to
- 17 do it. We can get a great shot at it.
- 18 VICE PRESIDENT HODGKINS: We know that Prop 1E
- 19 came, and we think that gives us great leverage to move
- 20 forward and proceed down that road. What I'm going to do
- 21 is ask Scott to do the presentation on how we're going to
- 22 accomplish the setback.
- TRLIA SPECIAL COUNSEL SHAPIRO: Thank you, Paul.
- 24 I think this is the eighth or maybe ninth
- 25 opportunity I've had to address the subcommittee in its

1 different forms, plus numerous Reclamation Board meetings.

- 2 (Thereupon an overhead presentation was
- 3 presented as follows.)
- 4 TRLIA SPECIAL COUNSEL SHAPIRO: I think the thing
- 5 that I'm struck by, is that after all this time, our
- 6 project goals remain exactly the same.
- 7 Our goal is to achieve at least a 200-year level
- 8 of flood protection for the communities in south Yuba
- 9 County, including the newly formed Plumas Lake, but also
- 10 the existing communities of Linda, Olivehurst, Arboga, and
- 11 the approximately 22,000 existing residents that are in
- 12 those communities.
- 13 We still have the continuing goal of completing
- 14 all the major public safety elements in 2007 and 2008.
- 15 And there's a local entity that is ahead of where a lot of
- 16 other projects are. We are also committed to a fair and
- 17 equitable state and local cost-share, with local
- 18 cost-share generated through continued development as our
- 19 one essential source of revenue for getting this stuff
- 20 done.
- 21 And I'm struck by the fact that no matter how much
- 22 a project changes -- and you will see a later slide with
- 23 the almost exponential growth and cost of this project
- 24 from an early estimate that was in the 28-,
- 25 35-million-dollar range up to a current estimate in the

1 over \$300 million range -- that our goals remain the same,

- 2 and we continue to meet all the milestones we set for
- 3 ourself.
- 4 So with that, I'm going to share with you the
- 5 overview of the four points that I'm going to share with
- 6 you today.
- 7 --000--
- 8 TRLIA SPECIAL COUNSEL SHAPIRO: I'm going to go
- 9 through the history of the setback levee. And I'm going
- 10 to avoid the history of the project. I think you have
- 11 heard that numerous times and don't need it again. But we
- 12 are going to go through the history of the setback levee,
- 13 talk about the benefits of the setback levee, and not take
- 14 it for granted that everyone would automatically assume a
- 15 setback levee is a good thing. Sometimes it is; sometimes
- 16 it isn't. We think that after you hear the information,
- 17 you will agree that, in this case, it's an overwhelmingly
- 18 positive thing.
- 19 I'm going to talk about our design, permitting,
- 20 and construction schedule to achieve the remaining project
- 21 that we need to do, to get to that 200-year level of
- 22 protection, and how we can do it in 2007 and 2008.
- 23 And finally, we're going to start talking about
- 24 the interplay with the existing implementation agreement
- 25 and funding agreement. You will recall that the

1 Reclamation Board is not a party to the implementation

- 2 agreement, but you are a third party beneficiary. And you
- 3 have certain rights to ensure that we are continuing to
- 4 perform as we promised we would. And it's important that
- 5 we start talking about how our proposed project, over the
- 6 next two years, relates to your obligations and your
- 7 rights in regard to making sure we get the work done. And
- 8 we're going to start talking about that today.
- 9 I suspect, as Butch indicated earlier, we're not
- 10 going to make any decisions today. You're going to have
- 11 questions; we're going to answer them as best we can
- 12 today. We'll come back next time and answer additional
- 13 questions that you have and hopefully get to the point
- 14 that the subcommittee can support what Three Rivers is
- 15 proposing to do here.
- 16 So that's our overview.
- 17 --00o--
- 18 TRLIA SPECIAL COUNSEL SHAPIRO: We're going to
- 19 start with the history of the setback levee and helping
- 20 you understand the evolution that we've had over the last
- 21 few years. Hopefully we can share it with you in about
- 22 five or ten minutes.
- --000--
- 24 TRLIA SPECIAL COUNSEL SHAPIRO: In 2003, the Yuba
- 25 County Water Agency completed Proposition 13 Funded

- 1 Feasibility Study, and a programmatic EIR. And that
- 2 document actually determined that Feather River setback
- 3 levee was feasible. Now, if you want additional detail on
- 4 it, I can tell you that the EIR actually studied multiple
- 5 setbacks. For purposes of this conversation, we're
- 6 talking about the setback that is essentially the one that
- 7 we're pursuing today.
- 8 On January of '05, as you may recall, from our
- 9 previous briefings, the Corps came in and changed the
- 10 game, if you will. They told us the Feather River, which
- 11 they had said was fine, was not fine. That's what
- 12 generated our Phase 4 project. And at the time, our
- 13 assumption was, because Prop 13 funding was just about
- 14 gone, that there was not going to be any state funding to
- 15 help us proceed with the setback levee, as there had been
- on the Bear River. And so we basically pushed toward the
- 17 strengthen in place.
- 18 But in April of 2005, the prior Rec Board approved
- 19 our approaches for Phases 1 through 3. That's most of the
- 20 Yuba work, the Western Pacific Interceptor Canal and the
- 21 Bear River. Those three phases are now substantially
- 22 complete. And we'll talk during the compliance briefing
- 23 over what's not complete in those. But there is some --
- 24 some slope leveling that needs to be done. There's still
- 25 the levee raise issue, that we'll have to come back to

1 your Board after you adopt policies in conjunction with

- 2 the agenda for your next Rec Board meeting, in March.
- 3 At the completion of the work that we've done --
- 4 we're actually waiting right now on FEMA certification,
- 5 providing 100-year certification of the communities of
- 6 Linda and, really, I think, north Olivehurst.
- 7 The interesting thing is that while there's still
- 8 work to be done, we've actually achieved a tremendous
- 9 amount. The fact that we're taking a huge population
- 10 center out of the floodplain on those FEMA maps is really
- 11 something we're very proud of and think is a major
- 12 accomplishment we should all be happy with.
- 13 That public/private partnership has really
- 14 resulted in a tremendous increase in public safety. We've
- 15 spent about \$130 million, and it's really been superior to
- 16 what we would consider an unacceptable delay of waiting
- 17 for the federal Yuba Basin project. That project is very
- 18 important still; it is going to provide the protection to
- 19 the City of Marysville that it needs. But we had the
- 20 opportunity to move ahead of it. While it still is in the
- 21 feasibility, it's still waiting on the final reports. And
- 22 they are going to go to the chief of engineers for the
- 23 Army Corps. We probably will be done with our project by
- 24 the time those reports are done. And we think that's an
- 25 accomplishment. We think this model definitely works.

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- 2 TRLIA SPECIAL COUNSEL SHAPIRO: A second slide on
- 3 the history: In May 2006, you approved an approach for
- 4 Phase 4 Feather River, which was strengthen in place. As
- 5 we talked about, we didn't believe there was any state
- 6 funding available to supplement our revenues. We needed
- 7 to look at the lowest-cost project at that point, and that
- 8 was a strengthen in place. And we also set up the
- 9 agreement to cover the Yuba River.
- 10 In August of 2006, that first landowner capital
- 11 call was made. It funded the Yuba River repairs. Those
- 12 repairs are essentially done. They are substantially
- 13 complete. As I mentioned, we still have the levee raise
- 14 issue. We have some minor ditch filling or riprapping we
- 15 have to do up by the gold fields. But essentially, they
- 16 are substantially complete. And we think that's a major
- 17 accomplishment. That was, if you will, the quid pro quo
- 18 for you agreeing to unlimited building permits for the
- 19 development community. We got that work done. We
- 20 promised it, and we did complete it.
- 21 Now, in November of 2006, after Propositions 84
- 22 and 1E were passed by the voters, Three Rivers had to
- 23 figure out what it wanted to do. Just like with the Bear
- 24 River levee, when we suddenly had the opportunity for Prop
- 25 13 funding available, coupled with developer funding, we

1 thought, hey, we may be able to do a better project. We

- 2 may be able to do better than the strengthen in place.
- 3 And, indeed, we made a decision in November. As we
- 4 reported to you previously, we rescheduled that second
- 5 capital call. We did so for two reasons.
- 6 One, probably most important, the second goal in
- 7 there, our cash flow showed we didn't need the funds yet.
- 8 We were continuing to process along. Our Prop 13
- 9 reimbursement from the state was moving along. And our
- 10 project was funded properly at that point. And secondly,
- 11 our funding agreement required that we selected a project
- 12 before that capital call.
- 13 And we now had the potential to pursue the setback
- 14 levee as a result of Propositions 84 and 1E.
- 15 --000--
- 16 TRLIA SPECIAL COUNSEL SHAPIRO: So we went out and
- 17 we started talking with people. We've had numerous
- 18 conversations with staff at DWR at all different levels,
- 19 and we have received conceptual reports of the setback
- 20 levee. They would like to see it. They certainly aren't
- 21 in a position, legally, to commit funds yet, but they say,
- 22 yes, they would like it and they would like to see if they
- 23 could help. And we understand that Les Harder or Rod
- 24 Mayer will be here today and will provide a briefing to
- 25 you on DWR's support for our project.

1 So I don't want to put words into their mouths,

- 2 but they encouraged us, and we like that encouragement.
- 3 We have received written support letters from
- 4 Sutter County, from Levee District 1, who I know is here
- 5 today and will probably offer public testimony on that
- 6 issue; Friends of the River; SYRCL, the South Yuba River
- 7 Citizens League; Sierra Club; Yuba County Water Agency;
- 8 and importantly, SAFCA. A downstream of levee protection
- 9 agency agrees that this is a good project and has
- 10 supported it.
- 11 And so in February of 2007, after a lot of due
- 12 diligence on our part, that we can still get it done in
- 13 time, and we can fund it, we made the decision to certify
- 14 the EIR -- and I shouldn't say "we." Our Board bravely
- 15 said, "We want to do the best project we can," and they
- 16 selected the setback levee.
- 17 --000--
- 18 TRLIA SPECIAL COUNSEL SHAPIRO: So this is the
- 19 setback levee. It's the Segment 2 section. As you see,
- 20 Segments 1 and 3 are strengthen in place. And they would
- 21 be strengthen in place under either scenario. But you can
- 22 see, the line on the right, the blue dotted line on the
- 23 right is the proposed setback alignment. It still
- 24 achieves in excess of 200-year flood protection. The
- 25 total reach is about 13 miles.

- 1 Yes, Butch?
- 2 MR. ARCHER: Mr. Shapiro has moved to No. 1. He's
- 3 talked about No. 1 all through this thing. It is not
- 4 completed. We need to show it's not completed. He is not
- 5 staying with No. 2 and 3. He is in No. 1, up there, at
- 6 the top of the thing.
- 7 I -- I disagree with this.
- 8 Thank you.
- 9 VICE PRESIDENT HODGKINS: I understand. And I
- 10 appreciate your disagreement and your strong feelings.
- 11 But I want to try and go forward and deal first
- 12 with where we are going.
- 13 TRLIA SPECIAL COUNSEL SHAPIRO: So again, the
- 14 Feather River Improvements here will achieve the 200-year
- 15 protection. Segments 1 and 3, as I said, are strengthen
- 16 in place. Segment 2 is roughly six miles, a little under
- 17 six miles.
- 18 So that's just your physical overview, if you
- 19 will.
- 20 --000--
- 21 TRLIA SPECIAL COUNSEL SHAPIRO: So I've gone
- 22 through the history, now, of the setback levee. I think
- 23 it's important to move to the benefits. Despite attempts
- otherwise on my part, I'm not an engineer. I will share
- 25 with you my advocate's understanding, if you will, of the

1 benefits of the setback levee. But I have Ric and Paul

- 2 here to the extent there are detailed questions on it.
- 3 --000--
- 4 TRLIA SPECIAL COUNSEL SHAPIRO: There are four
- 5 primary categories of benefits. I will go through them,
- 6 and then we have a slide or two on each of the four here.
- 7 One is it provides superior flood protection, for
- 8 south Yuba County. And I will explain how that -- how
- 9 that is. Second is the regional benefits. Third is that
- 10 it's consistent with the Flood Safe California Program,
- 11 and we think one of the most significant structural
- 12 changes to the system that could be constructed in the
- 13 next few years. And finally, it creates up to 1550 acres
- 14 of habitat for restoration and mitigation. So let me go
- 15 through each of those four.
- 16 --000--
- 17 TRLIA SPECIAL COUNSEL SHAPIRO: In terms of
- 18 superior flood protection, unlike the current levee and
- 19 unlike retrofitting levees, it would be built to current
- 20 engineering standards. It's still from scratch, and as a
- 21 result, you basically can control every aspect of that
- 22 construction. For example, the existing levee has very
- 23 sandy soil, and the new levee would be built with much
- 24 more suitable soils under Corps standards. It removes a
- 25 river choke point and widens the floodway. Very

1 importantly, it's built away from the old river channels.

- 2 As we have seen in our investigations, the current levee
- 3 is actually built directly over an old river channel. And
- 4 so you basically have a sand layer, that just sits right
- 5 under the levee, and that's been one of the reasons we
- 6 have had so many boil and seepage problems in the past.
- 7 It eliminates significant erosion sites. There's
- 8 three or four erosion sites on that structured levee that
- 9 would be completely removed, including one that's listed
- 10 on the Sacramento Bank Protection Program list.
- 11 And of course, not only do you widen it and thus
- 12 reduce the chance of erosion, you reduce the opportunity
- 13 or the need to spend a lot of money on expensive erosion
- 14 control and riprap, by basically putting in a new levee
- 15 that doesn't create those erosion-type forces.
- And finally, it will actually achieve greater than
- 17 200-year protection in certain reaches, because of that
- 18 widening of the channel.
- --o0o--
- 20 TRLIA SPECIAL COUNSEL SHAPIRO: I should say that
- 21 obviously there's a big connection between every one of
- 22 those things that I just mentioned and the O&M burdens
- 23 associated with levee maintenance today.
- 24 If you look at the cost associated with levee
- 25 maintenance, if you look at the challenges in dealing with

1 endangered species, all of those issues are lessened when

- 2 you have a brand new levee that's setback and doesn't
- 3 create the O&M problems we've had previously.
- 4 Second benefit, the regional flood protection
- 5 benefits. The channel widening obviously lowers the water
- 6 surface elevation or removes the choke point. As our
- 7 studies indicated, it will actually have a benefit for
- 8 Marysville and Yuba City in the range of 1.3 to 1.5 feet
- 9 of water surface elevation reduction. Let me just clarify
- 10 that. In a 100-year storm, the water, at river mile 2.7
- 11 will be -- excuse me, 27, will be 1.3 feet lower than it
- 12 would have been without the setback levee.
- 13 Similarly, if a 200-year storm, it will be 1.5
- 14 feet lower than it would have been without the setback
- 15 levee. And those are huge benefits to those two existing
- 16 urban communities that, at the moment, don't have levee
- improvement programs that are underway.
- 18 It also has a maximum water surface reduction, at
- 19 river mile 23.5, of 2.7 feet for the 100-year storm and
- 20 3.0 feet for the 200-year storm. So it clearly has very
- 21 significant regional flood protection benefits.
- 22 Because of the regulated nature of the river and
- 23 the additional 1550 acres that are in the floodway, that
- 24 are in essence our storage within the floodway, there
- 25 aren't downstream hydraulic impacts. And I think you saw

1 that, and SAFCA being willing to come in and support this

- 2 particular project. And as I noted before, we've received
- 3 regional support by letters from throughout the region,
- 4 and we think it's a good indicator of just how supportive
- 5 people are, indeed. I will also note that, of course, the
- 6 surface water reductions actually travel up the Yuba River
- 7 and lower water surface elevations on the Yuba.
- 8 --000--
- 9 TRLIA SPECIAL COUNSEL SHAPIRO: I have a slide
- 10 here that can be very complicated, and I want to simplify
- 11 it. We can go through detailed questions, afterwards, if
- 12 you want.
- 13 What we have done is, the third column, where it
- 14 says "1986 Water Surface Elevation," that was the river's
- 15 water surface elevation in '86. And the '97 obviously, is
- 16 the next column; that was the water surface elevation in
- 17 '97.
- 18 What's interesting is, those storms which were
- 19 100-or-less year storms, if you compare the water surface
- 20 elevation with the setback, you can see how substantial it
- 21 is. For example, in Marysville, in '86, the water surface
- 22 elevation was at 77 feet; and '97 was at 78 feet. With
- 23 the setback levee, a 100-year storm would now be at
- 24 73.9 feet. And a 200-year storm is now at 77.2 feet.
- 25 So if you have any belief that since the levees

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1 have been able to pass those levels before, if in fact
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- 2 that elevation may be that again, you see that we can take
- 3 bigger storms and run it through the system as a result of
- 4 the setback at lower water surface elevations. And we can
- 5 come back to that if you need an engineer's explanation.
- --000--
- 7 TRLIA SPECIAL COUNSEL SHAPIRO: So the third of
- 8 the four benefits of the setback is, it's consistent with
- 9 the FloodSafe California Program. And there's really two
- 10 prongs to this: The first is, there are these criteria
- 11 that DWR has developed for FloodSafe California funding,
- 12 and we meet or exceed those criteria. And that's
- 13 important to get a sense that funding would be available.
- 14 But I think the second prong, which is the
- 15 other -- which is the second bullet -- may be even more
- 16 important, which is, the program acknowledges that
- 17 consistent changes have to be made to reduce endless
- 18 erosion, the O&M battles, and cost. And we think this is
- 19 exactly the kind of system change, a modification to a
- 20 testimony that does more than just strengthen levees or
- 21 raise levees. This is what we think really should be
- 22 done.
- I will note, in regard to the third bullet, that
- 24 just on Friday, at the Northern California Water
- 25 Association Meeting, over in Yuba City, Lester Snow noted

1 that this is the kind of program that DWR wants to be able

- 2 to support under the FloodSafe California program. And we
- 3 think there's a reason for that: This program makes
- 4 sense.
- 5 --000--
- 6 TRLIA SPECIAL COUNSEL SHAPIRO: The fourth of the
- 7 four sub-benefits, if you will, to the setback levee, is
- 8 the 1550 acres of habitat that it can create for
- 9 restoration and mitigation. Importantly, that can be used
- 10 for mitigation banking to facilitate some of the other
- 11 flood control work that needs to be done in the area, or
- 12 it could promote habitat restoration enhancement. It
- 13 could be agricultural land with flowage easements. We
- 14 don't have a bias as to how it should be.
- 15 I'll tell you that our budget considers that about
- 16 half of it's in restoration and enhancement, and about
- 17 half of it is agricultural land with flowage easement.
- 18 But we're flexible on the best use of that land.
- 19 It adds a significant increment to the existing
- 20 riparian corridor. This map that's behind me, it shows up
- 21 in red hash over here, on the easel. You can see the
- 22 green hash areas are other riparian corridors. So right
- 23 here, the red hash again is the -- the red hash is the
- 24 setback levee here, the 1550 acres. And then green are
- 25 all of the other riparian corridors. So it helps connect

- 1 up the riparian corridors on the Feather River.
- 2 But importantly, and I think we heard this from
- 3 the Reclamation Board in regard to the Bear River setback.
- 4 We need to make sure adequate agreements are in place, so
- 5 that Three Rivers or DWR or both can get in and perform
- 6 necessary maintenance in that restoration area. We don't
- 7 want to create problems by putting restoration near the
- 8 river. And so we need to make sure, up front, that's
- 9 taken care of, whether it's Hold Harmless or whether it's
- 10 Safe Harbor. Or whatever it is, we need to make sure that
- 11 happens up front, and we are committed to doing so.
- 12 --000--
- 13 TRLIA SPECIAL COUNSEL SHAPIRO: So we've gone
- 14 through the history. We've gone through the benefits.
- 15 And next we come to the design, permitting, and
- 16 construction schedule.
- 17 --00o--
- 18 TRLIA SPECIAL COUNSEL SHAPIRO: Segments 1 and 3
- 19 are 90 percent designed at this point; the design has
- 20 essentially all been done. And we've begun the essential
- 21 permitting for Segments 1 and 3.
- 22 Segment 2, design contract, is scheduled to go to
- 23 the Three Rivers Board within 30 days. It may even be on
- 24 the March 6th agenda, our next Board meeting, after
- 25 tomorrow, for Three Rivers.

1 And Phase 4 Feather River strengthen in place and

- 2 setback levee construction -- because again, there is
- 3 strengthen in place on 1 and 3, and there would be setback
- 4 on 2 -- is all scheduled to start in 2007.
- 5 We've begun the process of land acquisition. We
- 6 hope the majority of that will be voluntary. As with the
- 7 Bear River, we sometimes saw the need to use eminent
- 8 domain, whenever there are disputes over price.
- 9 Interestingly, on the Bear River, it was always a price
- 10 issue, never an easement issue. And we hope we will have
- 11 that same cooperative relationship going forward, but
- 12 we've already begun that process.
- --000--
- 14 TRLIA SPECIAL COUNSEL SHAPIRO: Here is a
- 15 schedule. And because it's not so clear, we're going to
- 16 hand these out and I think we probably have close to
- 17 enough for everyone in the room.
- 18 We apologize for the blurriness. We had some
- 19 software problems, so this is what we had, and that's why
- 20 we have handouts coming out.
- 21 We have developed this design, permitting, and
- 22 construction schedule that shows that we can still get
- 23 where we need to go. I will just point up, here using
- 24 this pointer down at the board. This dark black line that
- 25 runs vertically, down here, December 2008, that line

- 1 relates to this last written text, which is "200-year
- 2 facilities complete." So we're still committed to getting
- 3 those facilities complete.
- 4 Now, I will be real upfront that the item above
- 5 that, "Degrade existing levee in Segment 2" that's a 2009
- 6 scheduled item. But that's only after we have the new
- 7 facilities in place. And you see that down here, after
- 8 the black line.
- 9 Unlike the Bear River setback levee, you will
- 10 recall, we came before you a year ago to ask to
- 11 simultaneously degrade the old levee and construct the new
- 12 one. We're not proposing to do that this time. And
- 13 there's a few reasons: One is, the soil mix that's in the
- 14 existing levee is not adequate, so there's no reason to do
- 15 it; and secondly, due to the length of that levee, we
- 16 think it could be a little overwhelming, trying to get it
- 17 all done in one construction season. So we actually
- 18 propose to completely construct the embankment. You will
- 19 see, that's the third to the last item under construction
- 20 embankment. That would be done during the summer of 2008
- 21 or coming into 2008. I'm sorry. I'm on the wrong line.
- 22 Down here, summer of 2008.
- 23 The line above it is the construction foundation.
- 24 And just as with the Bear River foundation for the setback
- 25 levee, we constructed that, starting over the winter. We

- 1 would propose to do the same thing here.
- 2 Separately, if you go up to the middle set of
- 3 bars, what you see is that 1 and 3 is designed, where
- 4 permitting is just about complete, land acquisition is in
- 5 process. And that would be constructed starting sometime
- 6 in the next several months and would be done well before
- 7 the 2008 time line as well.
- 8 And finally, I will point out to you the very top
- 9 set of bars. Maybe it's patting ourselves on the back.
- 10 But every one of those phases is substantially complete.
- 11 And we'll get into a discussion in compliance, about as to
- 12 whether you believe it is or isn't on some of the details,
- 13 but I will just complete enough for us to get FEMA
- 14 certification, which we are expecting in the next several
- 15 weeks. So that's the design, permitting, and construction
- 16 schedule, consistent with the goal at the very beginning,
- 17 is to get it all done in 2007/2008. We think we can do
- 18 it. The schedule is very consistent with the
- 19 aggressiveness with which we completed the Bear River
- 20 setback levee.
- 21 --000--
- 22 TRLIA SPECIAL COUNSEL SHAPIRO: Our permitting
- 23 approach is very similar to the Bear River levee. And
- 24 particularly, here, I'm highlighting the issue of 408
- 25 approval, the modification of the system. You will

1 recall, last time we had to come to you and we said, "Rec

- 2 Board, please support the Corps approving a change in the
- 3 project levee," that the old levee would be degraded and a
- 4 new levee would become the new project levee.
- 5 And similar to that approach, where we bifurcated
- 6 it, and we first got permits to build the backup levee --
- 7 you will recall Steve Bradley using that term -- and then
- 8 weigh in and degraded the old levee, we would do the same
- 9 thing here.
- 10 Ric Reinhardt, on behalf of our team, sent out a
- 11 memo a few weeks ago to Rec Board staff, to the Corps, and
- 12 other resource agencies, laying out this proposal and
- 13 asking for a meeting to confirm if this works for your
- 14 staff, for the Corps staff.
- 15 But essentially, we first obtained the permits to
- 16 build the backup levee. And because we're not degrading a
- 17 project levee, that doesn't require 408 approval.
- 18 Secondly, almost simultaneously, but second as a
- 19 step, we obtained the permits to remove the old levee,
- 20 including 404 encroachment permit and 408. And this
- 21 allows us to come in and breach that old levee after
- 22 January 1 of 2008, and buys us the extra time to get that
- 23 degradation.
- 24 --000--
- 25 TRLIA SPECIAL COUNSEL SHAPIRO: The final topic

- 1 for this morning's PowerPoint is the interplay with
- 2 existing implementation agreement and the funding
- 3 agreement. And I think, just to put it in context, this
- 4 is the area where, in my view, we're starting the
- 5 discussion today. We have some unknowns, and I will
- 6 identify those unknowns for you, although we believe we
- 7 will have all these unknowns wrapped up by the
- 8 March 9th second subcommittee meeting. But this is our
- 9 current thinking on the interplay.
- 10 As I noted before, with the Bear River setback
- 11 levee we had multiple funding sources. We had Proposition
- 12 13, and that was funded from both DWR and Fish and Game.
- 13 And we had the funding from the developers. And the
- 14 combination of that funding allowed us to build a more
- 15 extensive project, which had a regional system and
- 16 environmental benefits.
- 17 Because we're selecting the setback levee here,
- 18 Three Rivers and the landowners are meeting again to
- 19 discuss an amendment to the funding agreement. The
- 20 funding agreement contemplated building a strengthen in
- 21 place levee. And now we're talking about a setback levee.
- 22 So we're back to the table to work out those details. In
- 23 addition, as I mentioned before, we're talking with DWR,
- 24 who will be able to address you shortly, about the, state
- 25 support for the setback levee. And, you know, as I said

before, I can't -- but I won't try to put words into DWR's

- 2 mouth, but we have communicated with DWR the need for the
- 3 State to provide timely funding to make sure we meet
- 4 project milestones.
- 5 --000--
- 6 TRLIA SPECIAL COUNSEL SHAPIRO: This next slide is
- 7 a projected cash flow. And again, due to the blurriness,
- 8 we have copies to hand out.
- 9 The strategy behind this cash flow -- and again, I
- 10 will use the pointer up here on the board -- is to
- 11 basically keep our program moving forward, as we promised
- 12 it would, until the Legislature can appropriate
- 13 Proposition 1E funding. For those of you who don't know,
- 14 Proposition 84 is continuously appropriated. There's more
- 15 flexibility in the administration's use of those funds.
- 16 But 1E requires the Legislature to appropriate.
- 17 And so you will see here, we have this "November
- 18 and later" time frame along the top, down towards the
- 19 right side. And we have a big number, \$127 million, down
- 20 there. And that's projected State Early Implementation
- 21 funding from Prop 1E. We have acknowledged that it may
- 22 take that long for the Legislature to appropriate and get
- 23 contracts in place and get funding.
- 24 And so with that as a known, and knowing the
- 25 schedule that I have shared with you, the question then to

1 us, internally, was: How do we achieve it? And this cash

- 2 flow is our way of demonstrating that we believe we can
- 3 achieve it.
- 4 At the top, we have project revenues. We have
- 5 continuing reimbursement from Prop 13. We have Prop 84
- 6 revenues we've requested, and we hope to hear soon from
- 7 DWR on that. It results in a "projected state total" line
- 8 for revenues.
- 9 Then we have our landowner funding. We've had
- 10 \$69.5 million of landowner funding already come in, which,
- 11 to me, is a huge success when you think about what that
- 12 has bought for this community and the communities of Linda
- 13 and Olivehurst. Then we have projected landowner funding
- 14 going into the future. We have a second capital call over
- 15 the next few months, and then future capital calls timed
- 16 around the same time as the state money is coming in.
- 17 Those, along with FEMA grants and miscellaneous
- 18 revenues, result in this total revenue line. And right
- 19 below it is our total expense line. And what I don't have
- 20 on here, and maybe I should have, is a running total
- 21 taking the expenses and the revenues and seeing how much
- 22 is left and kind of projecting it out. But what you see
- over the course of the cash flow is, there are enough
- 24 revenues to match the expenses. And the expenses match
- 25 the schedule milestone sheet that I passed out a few

- 1 moments ago.
- 2 So this is our demonstration. We can keep the
- 3 project going while we work out these details on funding.
- 4 The last thing on this slide is the bottom, "Three
- 5 Rivers Growth and Costs." And I want to be real clear in
- 6 what this is. This should not be interpreted as the
- 7 project has been the same and the costs have grown. The
- 8 project has changed. We have a little saying within our
- 9 group, that the project changes every six months. And
- 10 indeed, it seems like it does.
- 11 We went from some initial work that had do be done
- 12 on the Yuba and the Bear and maybe the WPIC, to doing
- 13 more, to having the Corps coming in on January of '05 and
- 14 saying we have to do even more work. So now I'm looking
- 15 at the possibly of the setback levee. But what's
- 16 interesting is, is a consistent growth, and what it's
- 17 going to cost to get this project done. 25 million in
- 18 2003, to 354 million estimated now, in 2007. These
- 19 numbers were different within each year period. They
- 20 changed sometimes on a monthly basis.
- 21 But despite this, and as scary as this may look,
- 22 we've met every milestone. We've met every commitment to
- 23 the Reclamation Board that we said we would make. And we
- 24 are confident we can continue to do so and get to that 354
- 25 number and get this project done.

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- 2 TRLIA SPECIAL COUNSEL SHAPIRO: So continuing on
- 3 the interplay with the existing agreements, we're working
- 4 closely with DWR. We will apply for Early Implementation
- 5 Funding grant from California FloodSafe program, as soon
- 6 as those grant applications are available.
- 7 We're meeting regularly with the landowners to
- 8 discuss the new commitment in light of the change to the
- 9 setback levee. We expect to report on that completed
- 10 framework at this subcommittee's next meeting, on
- 11 March 9th. What we have as a request to you, is that you
- 12 provide comments today, March 9th, March 16th, full
- 13 Reclamation Board meeting, to let us know whether this
- 14 works for you, to share with us concerns you have, so we
- 15 can then go back and develop an amendment to the funding
- 16 agreement and bring that back for your review at the
- 17 May 2007 meeting.
- 18 We talked internally about the April 2007 meeting.
- 19 But due to notice requirements and Bagley-Keene and Brown
- 20 Act and the number of days in between, we're just
- 21 concerned about our ability to draft a complicated
- 22 amendment in that short a time, and that's why we've
- 23 selected the May 2007 date.
- 24 But the key commitment here is the schedule, our
- 25 schedule, will be maintained during this interim period so

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1 we can still complete all improvements by November 2008.
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- 2 And that's the key point that I really want to leave you
- 3 with.
- --000--
- 5 TRLIA SPECIAL COUNSEL SHAPIRO: So coming down to
- 6 our final thoughts, and then I will stop talking, we're
- 7 still back to these three co-equal goals, our program
- 8 goals: The 200-year level of protection for the south
- 9 Yuba County citizens; providing those regional system and
- 10 environmental benefits so that our friends across the
- 11 river, in Sutter County, and LD1 in Marysville and Yuba
- 12 City can benefit from what we have achieved, completing
- 13 the major elements in 2007 and 2008; and achieving a fair
- 14 and equitable state and local cost share with the local
- 15 cost share generated through continued development.
- 16 What's really interesting is, if you look at the
- 17 amount of money that the State has contributed to our
- 18 project and the amount of money we're asking the State to
- 19 contribute in the long run, coupled with the developer
- 20 funding to date, and the projected developer funding,
- 21 interestingly, it comes out to about a 70/30 split, the
- 22 traditional flood protection cost split in California.
- 23 And we think that this program has kind of come
- 24 full circle and makes a lot of sense.
- 25 Finally, I just want to note, and this is really a

- 1 comment from the entire team and from Paul Brunner in
- 2 particular, we're dedicating to providing all necessary
- 3 coordination with the Reclamation Board, DWR, and other
- 4 resource agencies. We know that this is going to be a
- 5 challenge in the amount of time we have to get done. And
- 6 we acknowledge -- and we'll deal with this in the
- 7 compliance briefing -- that our coordination to date
- 8 hasn't been as good as it should have been. And we're
- 9 committed to making sure that we start off on the right
- 10 foot, here. We're giving you a full briefing. We're
- 11 looking forward to your comments. And at the end of the
- day, we hope, at the end of 2008, we'll all be able to
- 13 stand together on that levee, and look at what we have
- 14 accomplished together.
- 15 So with that, I thank you for your time, and we're
- 16 available for questions you may have.
- 17 VICE PRESIDENT HODGKINS: Okay. I'm not sure the
- 18 best way to go through this, because it may be that we all
- 19 have questions in specific areas.
- 20 TRLIA SPECIAL COUNSEL SHAPIRO: Butch, my
- 21 apologies for interrupting, but I had two more handouts to
- 22 give out, that may be helpful to you as you formulate
- 23 questions.
- One is, we put together everything that you just
- 25 heard, in the form of a Draft Statement of Principles

- 1 along with exhibits. And those exhibits include the
- 2 benefits of the setback levee, the history of the setback
- 3 levee, the cash flow, and the schedule. And we'll hand
- 4 those out now. And for the Rec Board members -- we don't
- 5 have enough of these for everyone of the public -- we do
- 6 have copies of the PowerPoint presentation as well. And I
- 7 will give these to you, so you can use them as you would
- 8 like. And again, we're happy to answer questions.
- 9 If any members of the public wants this, you can
- 10 e-mail me, and I'm happy to e-mail you the file. It's 9
- 11 megs, so it's a little big.
- 12 VICE PRESIDENT HODGKINS: I think what I would
- 13 like to do is, I'm going to hold my questions here and let
- 14 the two of you go. And then I would like to go back and
- 15 kind of go through this, I don't know, sort of a piece at
- 16 a time in terms of what I see as the question on this.
- 17 Does that make sense?
- 18 PRESIDENT CARTER: Ben, Scott, you -- on one of
- 19 your slides talked about the impacts, the flood impacts
- 20 for water surface elevation impacts on the -- of the
- 21 setback, on the levees. You referenced river mile 23 and
- 22 a half. I was wondering where that is.
- 23 Can you pull up your picture here and tell us
- 24 where that is?
- 25 TRLIA SPECIAL COUNSEL SHAPIRO: I can pull the

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1 picture up, and I'm going to ask Ric to identify it.

- 2 --000--
- 3 TRLIA SPECIAL COUNSEL SHAPIRO: I think the
- 4 numbers are on there, actually. So it was -- what was the
- 5 number again?
- 6 PRESIDENT CARTER: 23 and a half. You said that
- 7 the --
- 8 TRLIA SPECIAL COUNSEL SHAPIRO: So that would be
- 9 right around here, on the Feather.
- 10 PRESIDENT CARTER: You said that the water surface
- 11 elevation was going to be, what was it, 2 feet lower
- 12 than -- in a hundred-year storm?
- 13 TRLIA SPECIAL COUNSEL SHAPIRO: At the maximum, it
- 14 was 2.7 in a hundred, and 3.0 in a 200.
- 15 It's slide number 12.
- 16 PRESIDENT CARTER: Okay. So that is --
- 17 TRLIA SPECIAL COUNSEL SHAPIRO: The 23 and a half
- 18 would be right here, right upstream of where the setback
- 19 would be.
- 20 And then the other mile that we noted was for
- 21 Marysville and Yuba city, and that was at river mile 27,
- 22 which -- 25, 26, so it would be right around here, to the
- 23 left. It's in the middle of Marysville.
- 24 TRLIA PROGRAM MANAGER REINHARDT: About where the
- 25 Yuba City dot is.

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1 PRESIDENT CARTER: Another question: You have
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- 2 completion of the construction of the embankment,
- 3 basically the end of the calendar year 2008. I realize,
- 4 you're not degrading the existing levee, but what would it
- 5 take to complete that two months earlier, at the beginning
- 6 of November, which is essentially the beginning of the
- 7 water year?
- 8 TRLIA SPECIAL COUNSEL SHAPIRO: Ric, do you want
- 9 to talk about that?
- 10 TRLIA PROGRAM MANAGER REINHARDT: That is our
- 11 intent. But it's partially a function of how quickly we
- 12 can get started in the spring of 2008, how wet April and
- 13 May are, before we can start placing embankment. So it's
- 14 also a function of the input that the contractor has on
- 15 how to get this constructed. So there's a lot of the
- 16 details to work out. We believe that's the most time that
- 17 it would take. And by all means, we're going to work to
- 18 complete it sooner, so that we may be able to even start
- 19 degradation of the existing levee in late 2008.
- 20 PRESIDENT CARTER: Is it possible to -- let's see,
- 21 you're starting the foundation work --
- 22 TRLIA PROGRAM MANAGER REINHARDT: -- in September
- 23 of 2007.
- 24 PRESIDENT CARTER: This coming fall. Okay.
- 25 Then lastly we -- if you can just, on your cost,

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- 1 your -- the 2003, 2004, 2005, your last slide,
- 2 essentially, you had huge jumps in cost between 2005 and
- 3 2007, and 2006 and 2007.
- 4 You kind of touched upon, perhaps, some of the
- 5 reasons for that in terms of change of scope. I'm
- 6 interested, how much of it has actually changed in scope,
- 7 and how much of it is that we just didn't know how big the
- 8 project was, that we didn't estimate correctly.
- 9 TRLIA SPECIAL COUNSEL SHAPIRO: Well the big jump
- 10 in -- let me offer kind of the overview, and I'll ask Ric
- 11 to add, based on his history. The big jump between 2005
- 12 and 2006 was the January 2005 revelation, if you will,
- 13 from the Corps that where they had been previously been
- 14 willing to certify the Feather River levee, they were no
- 15 longer willing to certify and actually recommended doing
- 16 an investigation.
- 17 That investigation occurred during 2005, and then
- 18 towards the end of 2005, beginning of 2006 is really when
- 19 we had a handle on what those improvements were.
- 20 So we had originally relied on the Corps'
- 21 statement that they would certify. And then when they
- 22 said they wouldn't, that was that big jump. The big jump
- 23 between 240 --
- 24 PRESIDENT CARTER: That applied just to the
- 25 Feather River?

1 TRLIA SPECIAL COUNSEL SHAPIRO: No. There were

- 2 minor work on the Yuba.
- 3 TRLIA PROGRAM MANAGER REINHARDT: It's our Phase 4
- 4 work.
- 5 TRLIA SPECIAL COUNSEL SHAPIRO: The Phase 4 work
- 6 on the Yuba. The work that's now been completed, that's
- 7 affected Linda, is around the order of magnitude of 15 to
- 8 \$20 million. The big jump between 2006 and 2007 is almost
- 9 exclusively a result of the setback levee.
- 10 If you will look at the jump from 240 to 354, it's
- 11 really a function of the additional cost of land
- 12 acquisition and construction with the setback. We still
- 13 believe we can finish the project in about 240, if we did
- 14 strengthen in place. We just think it's not as good an
- option, and now that there's funding opportunities, we
- 16 should pursue that setback levee.
- 17 TRLIA PROGRAM MANAGER REINHARDT: Just one
- 18 correction to the cost for Phase 4 Yuba. It's actually a
- 19 little closer to 30 million, because there's some work
- 20 upstream that we haven't done yet, that's not included in
- 21 the cost Scott gave.
- 22 And then the construction cost, I think, was
- 23 closer to something around the order of 15 million. But
- 24 there was design and permitting and CEQA compliance and
- 25 those things. So it was pretty much closer to 30 for all

- 1 the Phase 4 work.
- 2 PRESIDENT CARTER: Okay. Thank you.
- 3 That's all I have for right now.
- 4 VICE PRESIDENT HODGKINS: I would like to make a
- 5 comment on these. And for those of you who don't know me
- 6 or anything about me, I used to be SAFCA's general
- 7 manager.
- 8 And those costs, I think, show -- I assume 25 is
- 9 the Corps cost, way back when, for the Yuba project.
- 10 TRLIA PROGRAM MANAGER REINHARDT: It was actually
- 11 our initial cut at what it would take to strengthen the
- 12 Bear and WPIC levee, provide 100-year protection.
- 13 VICE PRESIDENT HODGKINS: Okay. All right.
- 14 So you know, I don't want to say we don't know
- 15 what we are doing. But I'm going to tell you that focus
- 16 in the Central Valley on understanding the implications of
- 17 trying to make levees that are a hundred years old, or at
- 18 least pieces of them are a hundred years old, safe, the
- 19 way we would consider them to be safe today -- and as an
- 20 engineer, I hate using the word "safe," because it means
- 21 something different to every person out there. Okay?
- But to bring those levees into compliance with
- 23 what we would consider to be current engineering
- 24 standards, these are -- these cost increases represent
- 25 developing a better understanding of how bad the existing

1 levees are, and at the same time getting more focused and

- 2 better understanding what the standards should be for
- 3 constructing the levee.
- 4 So I guess that what you are seeing here is a,
- 5 sort of, microcosm of the entire flood control system in
- 6 the Central Valley, because it is a hundred years old.
- 7 And I think it's really taken us -- in the last five
- 8 years, we have -- we, the engineering community, have
- 9 become more willing to stand up and say, "You know, our
- 10 past assessments have said this system was safe. We're
- 11 wrong. Okay? The standards have changed. We understand
- 12 better the importance of the foundation, the importance of
- 13 the materials that's in the levees, and the uncertainties
- 14 that we're dealing with. The levees that were not
- 15 constructed to any kind of modern engineering standard,
- 16 and they have worked remarkably well -- too well. We've
- 17 been able to build a lot of houses on them and rely on
- 18 them because at least, in some places, they've worked
- 19 pretty good.
- 20 But these cost increases, in a way, do reflect
- 21 that we don't know what we are doing. We are learning, as
- 22 we go, how bad our system is. And as we learn, the cost
- 23 goes up. It's a pattern you are going to continue to see.
- 24 And it's going to be a real challenge for the State of
- 25 California and the Reclamation Board and the other people

- 1 who have issues, the same kinds of issues to deal with,
- 2 with the levees that protect them.
- 3 So I don't know if that helps anything or not.
- 4 But, you know, there is a frustration with what seems like
- 5 constantly changing projects. And there is a frustration
- 6 with that, even amongst the engineering community. But I
- guess I would have to say, the engineering community is
- 8 doing the best we can to make sure that when we get done
- 9 with levees, this time, if we're ever done with levees,
- 10 we've at least brought them up to current standards.
- 11 So if it looks like we don't know what we are
- 12 doing, it's because we are learning as we go.
- 13 Any questions?
- 14 SECRETARY DOHERTY: Yes.
- 15 You said that you were in discussion with some of
- 16 the landowners for the setback levee. How close are you
- 17 to implementing condemnation?
- 18 TRLIA SPECIAL COUNSEL SHAPIRO: We're not yet
- 19 implementing condemnation. I'm going to defer to Paul and
- 20 Bob Morrison with Bender Rosenthal, because I'll not
- 21 actively involved in the conversation.
- 22 TRLIA EXECUTIVE DIRECTOR BRUNNER: Condemnation is
- 23 a possibility. As we go to the land acquisition and the
- 24 timing that we have, it's not our first option, but it's
- 25 an option that we will strongly consider.

1 SECRETARY DOHERTY: How many landowners are

- 2 involved?
- 3 TRLIA EXECUTIVE DIRECTOR BRUNNER: Specifically?
- 4 Bob, could you answer that?
- 5 MR. MORRISON: Bob Morrison with Bender Rosenthal.
- 6 We're the right-of-way firm for Three Rivers Levee
- 7 Improvement Authority. On Segments 1 and 3, which are the
- 8 strengthen in place, we're negotiating with approximately
- 9 25 parcel owners. And there's a little bit less than
- 10 that, in terms of owners as a whole. There are a number
- 11 of people who own multiple parcels. In the setback area,
- 12 there are over 40 parcels with roughly 30 property owners.
- The negotiations, the first step in all of this,
- 14 is determining where the levee is going to go, and then
- 15 fine-tuning is happening as we speak. So we don't want to
- 16 approach property owners until we actually know what the
- 17 effects are on their property, and we're determining
- 18 that -- those effects right now.
- 19 We then go out and do a boundary survey. That
- 20 boundary survey is being completed and/or completed on a
- 21 number of parcels. And then we share that with the board,
- 22 the Three Rivers Board, to make sure that they feel
- 23 comfortable with where we're headed.
- It's after that point, we'll begin to approach
- 25 property owners in a more formal matter, complete an

1 appraisal, and then make a formal offer, and then

- 2 negotiate.
- 3 Our first -- our first goal is to negotiate
- 4 settlements. Condemnation is, and eminent domain is, our
- 5 last choice.
- 6 And so we have the large land acquisition tasks
- 7 ahead of us, but we are up for that challenge, and we
- 8 understand, and we have a game plan in place to make
- 9 September 2007 the beginning of the foundation contract.
- 10 We have a game plan in place to make that happen.
- 11 TRLIA EXECUTIVE DIRECTOR BRUNNER: For the middle
- 12 segment that we're working on, we plan to acquire property
- 13 in essentially thirds: Northerly third, middle third, and
- 14 bottom third to meet our construction schedule.
- 15 So we will start the foundation work in the
- 16 northern third, and then acquire in the central, and then
- 17 acquire property in the bottom in that time period. So we
- 18 will first try a right of entry, beginning to get the
- 19 property, negotiate with the -- with the landowner, but to
- 20 maintain the schedule, eminent domain could be used.
- 21 VICE PRESIDENT HODGKINS: Can we hone in on -- in
- 22 the interest of no surprises in the future, when do you
- 23 need land to start the construction of the project for the
- 24 schedule?
- 25 TRLIA PROGRAM MANAGER REINHARDT: The right of

1 entry to do construction by the end of August or early

- 2 September. So that's what we did on the Bear River. Is
- 3 that correct; Bob?
- 4 MR. MORRISON: Yeah.
- 5 TRLIA PROGRAM MANAGER REINHARDT: We got the
- 6 landowners to agree to allow us to go in and start
- 7 construction while we negotiated on the parcel. But we
- 8 need to have access beginning of September of this year.
- 9 VICE PRESIDENT HODGKINS: Thank you.
- 10 TRLIA SPECIAL COUNSEL SHAPIRO: And consistent
- 11 with what Paul explained to Lady Bug Doherty, we're doing
- 12 it in a cascading manner. We needed, first, August, for
- 13 the northern section of the setback, and then the central,
- 14 and then the southern. So it allows us to not have to
- 15 tackle 40 at once.
- 16 PRESIDENT CARTER: Your schedule -- your schedule
- 17 shows you're starting construction of the foundation in
- 18 April of this year, if I'm reading it right.
- 19 MR. MORRISON: I think that's that setback --
- 20 excuse me. The --
- 21 TRLIA SPECIAL COUNSEL SHAPIRO: No, you're looking
- 22 at the blue line, I think. The orange line is the --
- 23 yeah, you know, I think it does -- no, it's the -- the
- 24 third orange line from the bottom, that lines up with
- 25 around September.

1 Why don't we use this? You should go up there and

- 2 point with your hand, actually, and work your way down.
- 3 TRLIA PROGRAM MANAGER REINHARDT: We start
- 4 engineering and design for the setback levee in April of
- 5 2007. We're actually -- this is this item we said we're
- 6 going to take to the Board on March 6th. We start the
- 7 permitting for Segment 2. And then the -- it has the
- 8 construction of the foundation. That's an error.
- 9 TRLIA SPECIAL COUNSEL SHAPIRO: No. No. That's
- 10 land acquisition, Segment 2.
- 11 PRESIDENT CARTER: This thing is hard to read.
- 12 TRLIA PROGRAM MANAGER REINHARDT: Land acquisition
- 13 starts in April, and then the construction of the
- 14 embankment starts -- the foundation starts in September.
- 15 VICE PRESIDENT HODGKINS: Okay. So you're, in
- 16 effect, constructing foundation on the setback in
- 17 September. And if you have to acquire the right of entry
- 18 through condemnation, how long does that take?
- 19 MR. MORRISON: It's a five-month process, so
- 20 that's where -- we're doing it in thirds, so the
- 21 northern-most third, there are three property owners that
- 22 we're working with. And so we would end up beginning the
- 23 appraisal process almost immediately, and then an
- 24 acquisition phase, and then bringing forward to the Three
- 25 Rivers Board a resolution necessity in the May timeframe.

1 The governor passed a recent bill, SB 1210, which

- 2 lengthened the acquisition timeline, through the eminent
- 3 domain process, to about five months. So that's where
- 4 there is a segmenting. And so we can begin -- you know,
- 5 our goal is to have a contractor on the ground in
- 6 September. And so we are taking a focused approach and
- 7 drilling down to, which ones do we need first, and those
- 8 are the ones of the northern portion of the project.
- 9 VICE PRESIDENT HODGKINS: Okay. Now, I may have
- 10 missed a month here, trying to count backwards on my
- 11 fingers. But it sounded to me like what you said is, you
- 12 might have to start condemnation on some of these parcels
- 13 as early as April, at least in terms of going to the board
- 14 and getting the first step, which is the resolution of
- 15 necessity.
- MR. MORRISON: -- necessity. Yeah. And that
- 17 would be the main time line, to get us to a mid September.
- 18 VICE PRESIDENT HODGKINS: Okay. Yes.
- 19 I just think it's important to understand. I
- 20 appreciate that you are trying your best to negotiate
- 21 these out. Getting the resolution of necessity doesn't
- 22 mean you can't negotiate it out, but it does mean to move
- 23 forward, make the progress we want to see you make in
- 24 terms of getting the work done so we get the safety
- 25 benefits.

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1 You are going to have to start condemning
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- 2 properties in April. Is that a fair statement? And
- 3 that's likely to continue to go on unless people give you
- 4 the right of entry at a fairly quick pace. Is that a fair
- 5 statement?
- 6 MR. MORRISON: Correct, that is a fair statement.
- 7 VICE PRESIDENT HODGKINS: Okay. I think it's
- 8 important.
- 9 Mr. Archer, you had a question or a comment?
- 10 MR. ARCHER: I do. I'm on your list there for No.
- 11 1 also to speak.
- 12 VICE PRESIDENT HODGKINS: Okay.
- MR. ARCHER: Thank you.
- 14 The condemnation before funding, that's the way
- 15 Three Rivers has done this whole operation. They start
- 16 doing levees, and then they search for funding.
- 17 At this point in time, I wonder where the
- 18 developers are. Why are we waiting for September or later
- 19 to get funding? Why has the Corps not certified the Linda
- 20 levee? Since last April, they have sent letters after
- 21 letter.
- Now, did you think they are going to certify the
- 23 setback levee? I'm not against this setback levee. I'm
- 24 just saying, that's way off in the future. Let's deal --
- 25 I would ask that you move to No. 1 because this is going

- 1 nowhere.
- 2 And they haven't the funding. If they did they
- 3 would say, "We have Corps of Engineer funding. We have
- 4 this funding. We have citizen funding." They have no
- 5 funding at this moment.
- 6 Thank you.
- 7 VICE PRESIDENT HODGKINS: Thank you. Actually,
- 8 that's a fair statement.
- 9 At what point do you have to put money out if you
- 10 are condemning property?
- 11 TRLIA EXECUTIVE DIRECTOR BRUNNER: We'll go to the
- 12 funding schedule. If you see the month of May, there is a
- 13 large dollar funding source that we've identified,
- 14 hopefully from the State. Where we are, it looks like we
- 15 put the State on an early funding proposal with them, to
- 16 advance funds for real estate acquisition.
- 17 And in May, there is a dollar amount there, that
- 18 represents the State. Hopefully we get that, that would
- 19 fund that. If we do not get that funding, we would not be
- 20 able to acquire that property, unless we have right of
- 21 entry. But the dollar amounts that we have, showing
- 22 there, from the State, during that time, is for eminent
- 23 domain action, if we have to take that.
- 24 TRLIA SPECIAL COUNSEL SHAPIRO: Yeah, I think
- 25 that's an important clarification. This -- that line and

1 some other funding on here represents an assumption that

- 2 we have to go to condemnation.
- 3 The funding timeline is actually more generous if
- 4 we don't go to condemnation. But that's why we put that
- 5 item in there.
- And it's also important to note that, while there
- 7 are questions on that funding from the State, because the
- 8 State is not in a position to give grants, there is
- 9 certain guaranteed funding that's still coming into our
- 10 project. This funding that's on this line, right here, is
- 11 all Prop 13 reimbursement. And all except for, I believe,
- 12 this last 7.4 is already under contract with DWR. And so
- 13 that's funding that continues to come in and is coming
- 14 into our project.
- 15 This 7.4 is their last Fish and Game funding from
- 16 Proposition 13 grant. Fish and Game has essentially
- 17 allocated it to us. They are simply awaiting the
- 18 appropriation. It's a line item for Prop 13. And it can
- 19 only go to work on the Feather/Yuba. And this is the work
- 20 that it's been dedicated to.
- 21 And then the other funding that's essentially
- 22 already in the bank is this 2.3 million right here, under
- 23 "Projected Participating Landowner Capital Call." That's
- 24 money already in escrow. So it's certainly not a correct
- 25 statement that we don't have funding coming to the project

- 1 at this time.
- VICE PRESIDENT HODGKINS: Okay. But for clarity,
- 3 to be sure I understand and so other people understand as
- 4 well, you have currently 2.3 million that would be
- 5 available to work on between now and May?
- 6 TRLIA SPECIAL COUNSEL SHAPIRO: Yes. And we have
- 7 each of these Proposition 13 reimbursements, which, matter
- 8 of fact, Paul, you have to tell me. But a number of
- 9 these, we have already submitted the invoices and we're
- 10 just waiting for -- we're waiting for checks from DWR;
- 11 correct?
- 12 TRLIA EXECUTIVE DIRECTOR BRUNNER: That's true.
- 13 Absolutely.
- 14 TRLIA SPECIAL COUNSEL SHAPIRO: These are
- 15 contracted reimbursement programs from DWR. We have the
- 16 contracts. We've submitted invoices, and every month we
- 17 submit more invoices and get more reimbursement.
- 18 VICE PRESIDENT HODGKINS: So the -- in addition to
- 19 the -- that's money that you have somehow advanced and
- 20 expended?
- 21 TRLIA SPECIAL COUNSEL SHAPIRO: That's the way
- 22 DWR's Proposition 13 program worked; it was an advanced
- 23 reimbursement program. We've talked with DWR about the
- 24 need. As local communities do advance work in the future,
- 25 that would be an upfront grant program, similar to a

1 program being done in the Brannan Andrus Levee Maintenance

- 2 District down in the Delta, because of the difficultly of
- 3 locals coming up with millions of dollars to simply be
- 4 reimbursed. But yeah, that's a reimbursement program.
- 5 And that's why it shows as later money, even though we
- 6 already have the contracts to get the money from DWR.
- 7 VICE PRESIDENT HODGKINS: Rod, can you speak to
- 8 that, or is that in another branch here? This is a
- 9 reimbursement under Proposition 13.
- 10 MR. MAYER: I'm Rod Mayer, Chief of Division of
- 11 Flood Management. I couldn't speak to it except to say
- 12 that we do have a process just as was described, with
- 13 respect to reimbursing. And there are contracts. We do
- 14 need to review the invoices, make sure that everything
- 15 looks correct.
- 16 Sometimes there are questions, and it goes back
- 17 and forth. And we also have, at this point, one staff
- 18 member in this program. So there has developed a bit of a
- 19 backlog. We're doing the best we can to stay up with it.
- 20 So for any particular claim, I can look into it,
- 21 but I couldn't speak to it other than in generalities.
- 22 VICE PRESIDENT HODGKINS: Okay. But what I think
- 23 I heard, and I would encourage you to correct me if I'm
- 24 wrong, is with respect to the line item up there that is
- 25 Proposition 13 reimbursements, and other than, kind of,

- 1 the normal ins and outs of getting a payment made, that
- 2 money is there, it's committed, and it's reasonable to
- 3 expect it. And you guys, if you yell loud enough, will be
- 4 able to get the money when you need it, if somebody else
- 5 doesn't yell louder. But -- okay.
- 6 TRLIA EXECUTIVE DIRECTOR BRUNNER: It has been a
- 7 main area of emphasis to get Prop 13 funds.
- 8 VICE PRESIDENT HODGKINS: I do understand that.
- 9 Mr. Archer, do you have a question?
- 10 MR. ARCHER: Yes. That money has already been
- 11 spent; has it not?
- 12 VICE PRESIDENT HODGKINS: That's what I'm being
- 13 told.
- MR. ARCHER: So it can't be spent for the new
- 15 programs. It can't be spent to finish the Linda levee.
- Just a moment, Mr. Brunner.
- 17 It can't be spent to do the finish work on the
- 18 Yuba levee, which I'm going to show you here. And they
- 19 borrowed \$10 million from Plumas Lake Road Fund. That
- 20 isn't shown up there as a debit. So where's that
- 21 \$10 million? Is it going to be made back to Plumas Lake.
- 22 Has it been made back to Plumas Lake? It's not up there
- 23 that I can see.
- 24 VICE PRESIDENT HODGKINS: Let me tell you what I
- 25 am understanding. You tell me whether you disagree first

1 with me, and then if we need clarification, we'll go with

- 2 them. Okay?
- 3 But in essence, wherever you get the money to
- 4 advance fund work, that you had a reimbursement agreement
- 5 for under Prop 13, that money, as you receive the
- 6 reimbursements, is worked into the schedule. So you may
- 7 have borrowed money from -- or -- but that's really the
- 8 local agency's prerogative to make sure they are doing
- 9 things properly there. But is the money that's coming
- 10 back in for the reimbursements being used to repay, or is
- it money that's available to do work that's coming up?
- 12 Where is it going?
- 13 If I asked you to put a line on here that said,
- 14 "cash in the bank for Three Rivers levee projects," what
- 15 would it look like?
- 16 TRLIA EXECUTIVE DIRECTOR BRUNNER: The cash in the
- 17 bank. The money on Prop 13, right through here, is where
- 18 we have cash in the bank. We have signed contracts with
- 19 the state to deliver money. What happens there is, we use
- 20 money up front, usually from the developers, that have
- 21 provided money through one of the capital calls that we've
- 22 used in a program. We spend the money, do the work, and
- 23 then we send the invoice to the state for reimbursement.
- When that reimbursement comes in, which these
- 25 dollars represent, the reimbursements that are left under

- 1 the signed grants with the state, we receive that money
- 2 and we apply it to our program, which pays more bills to
- 3 move forward.
- 4 VICE PRESIDENT HODGKINS: Okay.
- 5 TRLIA SPECIAL COUNSEL SHAPIRO: And the only
- 6 additional thing that I think is important to get the
- 7 complete picture is, there was a loan from the County of
- 8 Yuba. It's a public loan. All but 2.5 million has been
- 9 repaid.
- 10 So your question was, is that money in the bank?
- 11 And that answer would be, yes, all of it except 2.5
- 12 million that, at some point, will be needed to repay that
- 13 final loan to Yuba County.
- 14 VICE PRESIDENT HODGKINS: Okay. All right.
- 15 So what I heard was, whatever loan -- now, is that
- 16 a loan from the Road Fund or whatever it was?
- 17 TRLIA EXECUTIVE DIRECTOR BRUNNER: It is a loan
- 18 from the Road Fund. In discussions with the County, the
- 19 impact in the Road Fund can be deferred until the May/June
- 20 timeframe. And the board of supervisors are going to be
- 21 considering that, I believe, tomorrow, to extend that loan
- 22 to that point, time period.
- 23 TRLIA SPECIAL COUNSEL SHAPIRO: They don't need
- 24 the money until the summer to build the road.
- VICE PRESIDENT HODGKINS: To build the road.

- 1 Okay.
- 2 And so if you get the money -- you could, in
- 3 effect, modify the chart to show that we're paying --
- 4 TRLIA EXECUTIVE DIRECTOR BRUNNER: This plan
- 5 actually includes repayment. The financial plan, that you
- 6 see there, includes repayment of the 2 and a half million
- 7 by June.
- 8 TRLIA SPECIAL COUNSEL SHAPIRO: If you look at the
- 9 total expenses line, the June \$6 million in total
- 10 expenses, toward the bottom of the chart, that includes
- 11 the \$2.5 million county loan. So that this 6 million
- 12 right here, that's 2.5 million of that expense is
- 13 repayment of that loan. So it's on here. It's just
- 14 not -- we changed many lines to try to make this readable.
- 15 VICE PRESIDENT HODGKINS: I appreciate that.
- 16 Okay. Okay. So they are paying it back.
- 17 MR. ARCHER: Mr. Vice President.
- 18 \$10 million that they borrowed from the Plumas
- 19 Lake is what I asked the question about. The \$10 million
- 20 they borrowed from Plumas Lake, to fix their roads, to
- 21 start their new roads down there, was to be paid back two
- 22 days from now, the 28th of February. They are planning on
- 23 it. They have talked about it on their Web page.
- Now, is that -- that isn't included up there, I
- 25 don't guess. Maybe it is. But that 10 million, is that

1 going to be like everything else, moved off into the

- 2 future or -- it's the funding I'm getting at here. They
- 3 have no funding.
- 4 VICE PRESIDENT HODGKINS: Well --
- 5 TRLIA EXECUTIVE DIRECTOR BRUNNER: I think I would
- 6 like to clarify and make sure. There was a ten minute --
- 7 ten minute -- \$10 million bridge loan that TRLIA could
- 8 have used, of which we did borrow 8 million. We have
- 9 repaid 5.5 already. And we have two and a half left. And
- 10 we plan to pay that off by June.
- 11 TRLIA SPECIAL COUNSEL SHAPIRO: And the two and a
- 12 half million dollars we borrowed actually shows up as a
- 13 previous expense.
- 14 VICE PRESIDENT HODGKINS: All right. And I
- 15 appreciate that. I guess from my standpoint, some of
- 16 these, the amount of money from Yuba County to TRLIA and
- 17 borrowing from developers are issues that are legitimate
- 18 public issues, that should be dealt with, not by the
- 19 Reclamation board, but really by the Board members that
- 20 have to make those decisions.
- 21 And so I think from my standpoint, where I am now,
- 22 is, I think they are in fact saying that the issues you
- 23 raised are in their cash flow that's shown here, and those
- 24 loans are going to be repaid, whether exactly when is not
- 25 really a Reclamation Board issue, but certainly something

- 1 that's legitimate, to be pursued with the board of
- 2 supervisors and the TRLIA Board.
- 3 MR. ARCHER: All right. But the thing that is
- 4 your issue is do they have the funding to go forward,
- 5 because they said they had the funding when they moved the
- 6 Linda levee into 2006, from 2007. Do they have the
- 7 funding? The Yuba County Water Agency loans them money,
- 8 but the Yuba County Water Agency is the board of
- 9 supervisors. It's not to do with you. But I'm saying,
- 10 where is the money going to come from? In the future, it
- 11 needs to say I want to buy a car. Where's the money?
- 12 VICE PRESIDENT HODGKINS: Where I hope to get,
- 13 here, in the end, is to appoint where we have an agreed
- 14 upon set of amounts of cash that they, in effect, say they
- 15 need to fund the program. And we have a method of
- 16 determining, as each of those times come up, when that
- money's needed, whether or not they have the money.
- 18 So, okay. You understand what I'm saying?
- 19 MR. ARCHER: I understand.
- 20 VICE PRESIDENT HODGKINS: I just want to get
- 21 focused on understanding what do I need to know to be able
- 22 to turn Rec Board staff loose to say, "Go talk to TRLIA,"
- 23 and, you know, get them to show you that they have the
- 24 money to move forward in the next stage. That's where I
- 25 want to go.

- 1 Sir?
- 2 MR. NIESCHULZ: Dale Nieschulz. I have a
- 3 question. I farm in the southern part of the district,
- 4 including the Section 4 down there. Well, I'm in Section
- 5 2, I guess.
- 6 Well, what I'm concerned about is Rex bringing up
- 7 funding, which brings a good question up, of nowhere along
- 8 the line do I see how much you put up or much funding you
- 9 have to acquire our farming ground. Our particular piece,
- 10 the levee, setback levee, will essentially put us out of
- 11 business. So when you dig that trench, whenever you do
- 12 it, which is supposedly in fall of this year, our
- 13 operation cease to exist.
- 14 If you don't have the money to put the levee back
- 15 up, we can sit there with part of our ground just bare and
- 16 part of it inside the supposed levee or part of it out,
- 17 whereas, in our case, it's mostly taken up. So we will be
- 18 put out of business.
- 19 Now, if you use eminent domain on this, where did
- 20 you come up with the price?
- 21 Developers across the street from us are getting
- 22 30 to \$60,000 per acre. If are you offering us 10,000,
- 23 you are putting us out of business. There's no place to
- 24 farm in Yuba County. You are making a 50-year operation
- 25 ceasing to exist. We have all of our family. We're very

1 emotionally tied to the Yuba County area. What are you

- 2 going to do for us? We're out of business; we got no
- 3 income.
- 4 So what do you set aside for us as far as
- 5 potential -- like he's saying, do you have the funds, put
- 6 us out of business, or are we going to sit there, ten
- 7 years, while you get the funds in place?
- 8 TRLIA SPECIAL COUNSEL SHAPIRO: I guess it's
- 9 important just to note that under state law, if we do go
- 10 do condemnation, we're required to deposit funds with the
- 11 Secretary of State in advance of taking the land. There's
- 12 no risk of us taking the land and then ten years passes
- 13 and we haven't paid anything.
- 14 But I also think it's important, without breaching
- 15 the confidentiality associated with ongoing negotiations
- 16 related to land that was currently coming into our
- 17 program, that the cost estimates that we've used on the
- 18 Bear River are roughly comparable with estimates we have
- 19 seen from people who are -- whose land we were condemning
- 20 on the Bear.
- 21 In other words, we set a price that's roughly
- 22 comparable with what they showed us they thought their
- 23 property was worth. So we are taking into account true
- 24 value. We have the deposit the money, before we take the
- 25 land, before it goes to condemnation.

1 MR. NIESCHULZ: That's not really true. You are

- 2 fighting Dannon and Dannon right now in court on that
- 3 matter, are you not, that you did not get the amount that
- 4 you --
- 5 TRLIA SPECIAL COUNSEL SHAPIRO: Again, I'm not
- 6 going to breach the confidentiality of ongoing
- 7 negotiations. I'm not allowed to under state law.
- 8 I will simply tell you that the estimates they --
- 9 the estimates they have showed us are roughly comparable
- 10 with the amount we budgeted for the Feather River land
- 11 acquisition.
- MR. NIESCHULZ: Okay. But there's a big
- 13 difference between giving us 10,000 an acre. And in ten
- 14 years, all the Plumas Lake area is bought up by
- 15 developers. Once that's bought up and developed, then the
- 16 rest of us are able to sell ours in at a larger price. 30
- 17 to 60 thousand dollars, ten years down the road, which we
- 18 plan on keeping our ground, will be 60,000 an acre.
- 19 That's a big difference between 10,000.
- 20 So if you condemn us and give us 10,000 an acre,
- 21 that's nothing. You have that in your contingency plan.
- 22 TRLIA SPECIAL COUNSEL SHAPIRO: Well, I can tell
- 23 you, the number is not 10.
- MR. NIESCHULZ: Okay. 17.
- 25 TRLIA SPECIAL COUNSEL SHAPIRO: That's another

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- 1 option.
- 2 MR. NIESCHULZ: We were offered 10 two years ago
- 3 at one of the meetings I went to. And I heard reports of
- 4 6, and now it's up to 17. I have the facts and figures.
- 5 VICE PRESIDENT HODGKINS: Yeah, you know, I
- 6 think -- and again, right now, I'm going to speak for
- 7 myself.
- 8 I've got you.
- 9 MS. HOFMAN: Hi. My name is --
- 10 VICE PRESIDENT HODGKINS: May I make my point
- 11 first?
- 12 MS. HOFMAN: Sure.
- 13 VICE PRESIDENT HODGKINS: The way condemnation
- 14 works is, they have to put the money in the bank for their
- 15 appraised value of the land.
- And you guys correct me if I'm wrong, here,
- 17 because these things change as we go along, but you have
- 18 the right, once that money is in the bank, to draw against
- 19 it in any way you need to, in order to, you know, not have
- 20 your lifestyle -- wrong word, but so that you are not
- 21 deprived of having the money you need to be able to do the
- 22 things that you need to do.
- 23 It doesn't -- drawing on the money doesn't put
- 24 them in a position of -- put you in a position of agreeing
- 25 to their price. That's determined by the Board. But the

1 money is there, if you need it, for ongoing expenses of

- 2 some sort.
- 3 Am I correct?
- 4 MR. MORRISON: Yes.
- 5 MR. NIESCHULZ: But that doesn't address yearly
- 6 income that we get off the ranch. That is our livelihood.
- 7 VICE PRESIDENT HODGKINS: I wish I knew how to
- 8 address that. Okay? But that's, I think, what the
- 9 condemnation for access and the forms are for.
- 10 I understand both sides of this argument. I am
- 11 not Solomon; I don't have a solution. I leave it to the
- 12 judge and the jury to determine what's fair. And my
- 13 experience has been, usually, that what the judge and the
- 14 jury determine was fair was way more than what I thought
- 15 was fair, based on what I knew going in. But I have been
- 16 usually the condemner, not the condemnee. So just to
- 17 be --
- 18 MR. NIESCHULZ: Well, in our case, I'm saying, how
- 19 do you evaluate a tree that you get, walnut tree, that you
- 20 get 50 years of production off of, and they want to give
- 21 you 10,000 or 17,000? That would seem --
- 22 VICE PRESIDENT HODGKINS: I appreciate that. But
- 23 I -- there's nothing that I can do. Or I guess the Board
- 24 could do something if it wanted to. If they came to the
- 25 question that they didn't feel that the public necessity

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1 of acquiring the land justified condemning it, then they
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- 2 could say, "We're not going to support this." Okay?
- 4 because I understand the problems with this system. And I
- 5 think this is one that needs to be fixed.
- 6 The Corps is, unfortunately, where the equity of
- 7 the final amount is dealt with. And I can't change that.
- 8 MR. NIESCHULZ: I guess I just didn't like the
- 9 statement that sometimes the court gives more money than
- 10 you think would be justified in a situation, where you
- 11 would not see how much livelihood we put into that since
- 12 the 1997 flood. That's ten years -- that's ten years of
- our life we've lost, and now it's taken away from us.
- 14 PRESIDENT CARTER: You've got to bear with him.
- 15 He's not a farmer, so he doesn't know these things.
- VICE PRESIDENT HODGKINS: But I believe there's
- 17 something there, that I don't understand totally. But
- 18 that's the best I can do.
- 19 Did you have a question or a comment?
- 20 MS. HOFMAN: I have several questions on this
- 21 subject. My name is Frances Hofman.
- 22 I understand that TRLIA has entertained a
- 23 condemnation. The people didn't oppose it. As I
- 24 understand, if they oppose it, their timeframe of five
- 25 months is shot, because they are now as new, as I

1 understand issues. And I'm saying that the Reclamation

- 2 Board should contact their legal counsel to see what the
- 3 loopholes is, in condemnation.
- 4 TRLIA does not have the money even budgeted to go
- 5 out and pay for 1500 acres at even the price they are
- 6 taking, because when April 1 comes, they should have that
- 7 money in deposit so they can start their condemnation. If
- 8 they can't, their project is a problem, and this project,
- 9 this whole scenario -- I mean, we say, it's the Army Corps
- 10 of Engineers changed their things. I mean, we went from
- 11 25,000 -- I mean, 25 million. We added on another
- 12 15 million. But we're at 180 million. There's a lot of
- 13 gaps.
- 14 And what I'm saying is, you're talking about --
- 15 this is just the Reclamation Board. That road money was
- 16 supposed to be used in order to help get the people out.
- 17 Now, if they can start working on the levees over there,
- 18 they can start working on the roads. And what I'm saying
- 19 is, the money should be there so the first day that you
- 20 open up for the flood is gone, the road money should be
- 21 there. From the Reclamation Board's point -- because you
- 22 approved this project on them doing certain road things,
- 23 and to get the people out. We went a whole year from the
- 24 time you were here last time, almost, and we haven't seen
- anything done.

Now we find out, money isn't even available to

- 2 them until June. The road department should have its
- 3 money in order to build the roads.
- I say, that's the problem of the Reclamation
- 5 Board, to see that what you've already approved, they do
- 6 to protect the people, that the monies are in the bank.
- 7 And they are saying it takes five months and they want to
- 8 start the middle of September. They have to have that
- 9 money in hand by the first of April or the middle of
- 10 March, if they are going to meet their five-month
- 11 deadline. That's saying everybody rolls over and plays
- 12 dead. And what I'm saying is the Reclamation Board's
- 13 responsibility to see that these gaps -- and I'm asking
- 14 that your legal department look into this condemnation,
- 15 because we haven't settled the condemnation from the
- 16 setback levee. And when did they -- when did they start
- 17 that? Two years ago.
- 18 What I'm saying is, condemnation can move much
- 19 faster through the court system. But what I'm saying is,
- 20 we don't even know today, when we sit here, as citizens,
- 21 nor does the Reclamation Board know if they can pay for
- 22 the condemnation, that they now have on board and meet the
- 23 schedule that they told us. There is nothing on that
- 24 schedule that says how much is in reserve for the
- 25 condemnation. That's all I'm saying to the Rec Board.

- 1 That they need to know that the monies that have been
- 2 promised out for the condemnation -- he mentioned Dannon
- 3 Brothers, whoever it might be, that those monies that are
- 4 there and their attorney fees if they are suppose -- in
- 5 all the conditions.
- I don't see any of these estimates. I have went
- 7 to Three Rivers and I have asked for it. And you can't
- 8 get it as a citizen. I'm just asking the Reclamation
- 9 Board to protect the people in Yuba County to see that the
- 10 money that they have promised that they have got is
- 11 actually there. And it isn't detailed -- I mean, it isn't
- 12 pinpointed to go to someplace else. We are down to
- 13 1.1 million in April. And what I'm saying is, we don't
- 14 know if their last condemnation is going to cost them
- 15 that.
- 16 TRLIA SPECIAL COUNSEL SHAPIRO: Which I think I --
- 17 VICE PRESIDENT HODGKINS: The point is well taken.
- 18 TRLIA SPECIAL COUNSEL SHAPIRO: Yeah. I and Bob
- 19 would be happy to meet with Nancy or Scott to talk about
- 20 the condemnation issues to address the question. I also
- 21 think it's important to note that the cash flow actually
- 22 has included in it, as a projected expense, the difference
- 23 between the appraisal that we've received from the
- 24 outstanding condemnation and the money we have put into
- 25 escrow already. So we have budgeted to have to pay every

- 1 penny of the requested appraisal. We believe we don't
- 2 have to. We have budgeted it, and it's in there already.
- 3 And I also think it's important to note that we
- 4 don't begin acquiring in April, 1550 acres of land for the
- 5 setback levee. We begin in April acquiring the top third
- 6 of the right of way required for the levee itself. And
- 7 then the next third, and then the final third. And then
- 8 we can begin to acquire the land behind the levee. And
- 9 that's why you don't see an expense in the short term for
- 10 1550 acres, but that cash flow has every acre included in
- 11 it. And as some of you know, we have an extensive cash
- 12 flow spreadsheet that's not collapsed like that one, and
- 13 that answers and has all of the information that the
- 14 people are talking about.
- 15 It's a confidential document because it includes
- 16 in there appraisals, which are confidential under state
- 17 law. We can't release that. But it's not true to say we
- 18 aren't accounting for it. It's all in there.
- 19 VICE PRESIDENT HODGKINS: Do you understand what
- 20 he said? He said that their take includes money for the
- 21 difference between what the property owner says in the
- 22 existing condemnations, the value of the land is, and what
- 23 they say it is. So they say they have the money in their
- 24 projection for covering the worst case scenario, which is
- 25 the court gives the property owner what the property owner

- 1 thinks the land is worth; is that correct?
- 2 TRLIA EXECUTIVE DIRECTOR BRUNNER: That is
- 3 correct.
- 4 I'm going to make sure it's clear that the money
- 5 that we have, for land acquisition, is dependent upon our
- 6 agreements with the State. So does TRLIA have the money
- 7 in our bank account today? No. Do we have money planned
- 8 in negotiations with the State, under Prop 1E, into the
- 9 future, for what we are doing or even advanced early
- 10 funding on the project, to do this project in the schedule
- 11 that we have? We think that we have agreements that will
- 12 be set in place to do that.
- 13 VICE PRESIDENT HODGKINS: Help me understand --
- 14 let me get you next. Help me understand, is it the Prop
- 15 13 money? Is that part of it? All of it? Or is it 10,
- 16 10 and 10 I see up there, under early implementation
- 17 funds.
- 18 TRLIA EXECUTIVE DIRECTOR BRUNNER: The 10, 10, and
- 19 10 is for land acquisition. At least our current plans
- 20 that we have, talking with the state and negotiations, the
- 21 10, 10, 10 is for property acquisition. The Prop 13 will
- 22 be spent on our TRLIA construction projects that we have
- 23 underway today and into the future.
- 24 The 2.3, in March there, will be spent on our
- 25 construction efforts. There's designs that we have for

- 1 the setback.
- 2 VICE PRESIDENT HODGKINS: Okay. And for the
- 3 existing condemnation, the money will come from the
- 4 reimbursements under the grant?
- 5 TRLIA SPECIAL COUNSEL SHAPIRO: Yes.
- 6 TRLIA EXECUTIVE DIRECTOR BRUNNER: The existing
- 7 condemnation from past history? You mean the ones for the
- 8 Bear?
- 9 VICE PRESIDENT HODGKINS: That are still
- 10 unresolved for the Bear.
- 11 TRLIA EXECUTIVE DIRECTOR BRUNNER: Those are
- 12 financed under Prop 13 funds, and we have them in the cash
- 13 flow to pay off. We have that money in our bank to pay.
- 14 TRLIA SPECIAL COUNSEL SHAPIRO: So that revenue
- 15 line, which is based on existing reimbursement contracts
- 16 with DWR, plus what's in the bank, plus money that's
- 17 already in escrow, is enough to cover all of those
- 18 activities including that difference between the
- 19 landowners' appraisal and what we put into escrow.
- 20 VICE PRESIDENT HODGKINS: Okay. Nancy? I am
- 21 going to ask you and staff to look into this.
- 22 MS. HOFMAN: I'm sorry. I couldn't hear you.
- 23 VICE PRESIDENT HODGKINS: I'm asking our attorney,
- 24 because I -- I do respect the fact, when it comes to
- 25 property acquisitions, they have to represent their client

- 1 which is TRLIA. Okay?
- But I'm saying our attorney will work with them,
- 3 perhaps with me, although I may not be able to get in
- 4 there, and we will be certain that we don't have, you
- 5 know, kind of a house of cards situation here, which I
- 6 don't think this is, but we will be absolutely certain.
- 7 MS. HOFMAN: Sir, if you are going by the 10, 10,
- 8 and 10 for the property acquisition, that means they are
- 9 not going to start construction until November, because it
- 10 doesn't count -- if we don't know what part of May it
- 11 comes down, they can't even take their resolution
- 12 necessity on that end, as I understand, until they have
- 13 got the money.
- 14 We don't know if the money is going to come in the
- 15 first of May or the last of May. So you have to figure
- 16 June, July, August, September, and October. So that means
- 17 that that first leg of that, unless they have the money,
- 18 possibly couldn't start, if the landowners hang together,
- 19 until November.
- 20 What I'm saying is, this scheduled money needs to
- 21 be put up, further ahead, for the Reclamation Board's
- 22 point, so that they can do condemnation the 1st of April
- 23 or the 15th of March, or whenever they want to do it, to
- 24 make their schedule.
- 25 But if you have the money two months after when

1 they really should be starting, you can't represent to the

- 2 Reclamation Board that you are going to start on the 1st
- 3 of September, because you only have June, July, and August
- 4 is three months to get your money, because you don't
- 5 know -- I mean, if they had the dates down --
- 6 VICE PRESIDENT HODGKINS: While I'm not a hundred
- 7 percent on a month by month basis, keeping up with you, I
- 8 think I understand what you are saying which is that --
- 9 MS. HOFMAN: Thank you.
- 10 VICE PRESIDENT HODGKINS: -- if you file a
- 11 condemnation, the \$10 million may not be enough to cover.
- 12 Can you explain to us how that works?
- 13 TRLIA SPECIAL COUNSEL SHAPIRO: I didn't hear the
- 14 question. Can you repeat it?
- 15 VICE PRESIDENT HODGKINS: The \$10 million that you
- 16 show coming out of early implementation funding, the first
- 17 payment in May, and we backed up and said you would have
- 18 to do the resolutions in April, which I assume you can do.
- 19 You need the resolution to go to the court and actually
- 20 get the order of possession. But can you explain to me
- 21 how the 10, 10, and 10 works and still covers that and
- 22 keeps you on the schedule.
- MR. MORRISON: And so again, it's in the thirds.
- 24 So we start with the northern third, which is a little bit
- 25 less than 10 million. And it's at that case, we do an

- 1 appraisal, we negotiate, and, if necessary, go to a
- 2 resolution of necessity. And what Scott outlined before
- 3 was, once we go to court, the next step is to go
- 4 towards -- to the court and file with the court. And at
- 5 the same time, we need to hand them a check. And so
- 6 that's -- that's taken into account.
- 7 So that check is deposited with the State Treasury
- 8 and can be drawn on at any time. So that's where we
- 9 include that, hand in the check to the State Treasury, in
- 10 this cash flow. And our goal is to outline in that check
- 11 any crop losses, the land value. And crop losses are a
- 12 big deal. We actually work with each agricultural entity
- 13 to understand where and when their crops are harvested and
- 14 how we are going to affect them. And then we'll also work
- 15 to determine, in the after condition, are they still going
- 16 to have ongoing concerns.
- 17 So that's one of the key things that we are doing
- 18 here, in the very near future. And I apologize to the
- 19 property owners. We're moving very quickly though to get
- 20 to them and talk to them on an individual basis to
- 21 discuss.
- 22 VICE PRESIDENT HODGKINS: Okay. I think, here's
- 23 the -- you know, at least thinking about our next meeting
- 24 and where we are going, is some understanding of how the
- 25 10 million and the land parcels, that are actually out

1 there, all works together, to keep you legitimate in terms

- 2 of being able to condemn the land, to start work on the
- 3 foundation, through the coming winter.
- 4 TRLIA SPECIAL COUNSEL SHAPIRO: We would be happy
- 5 to provide a more detailed timeline.
- 6 Would it be appropriate to take a five- or
- 7 ten-minute break?
- 8 VICE PRESIDENT HODGKINS: We're supposed to be out
- 9 of here in ten minutes. I don't think we're going to make
- 10 it. But yeah, why don't we do that. We've been here
- 11 almost two hours.
- 12 We will reconvene at 11 o'clock on the button,
- 13 please.
- 14 (Thereupon a break was taken in
- 15 proceedings.)
- 16 VICE PRESIDENT HODGKINS: We are back in session.
- 17 And I -- we have been discussing condemnation and how that
- 18 fits into the cash flow. And so you understand, in my
- 19 mind, our attorney, and myself and Rec Board staff are
- 20 going to work with TRLIA so that we have a good
- 21 understanding of where we are with respect for -- to the
- 22 cash flow covering existing condemnations that are, in
- 23 effect, in court as well as future condemnations. And
- 24 that will be something that we will present publicly at
- 25 the next meeting.

I have several other cards. We have this room

- 2 only till 1:00 o'clock. So we need to be done by then, if
- 3 we can.
- 4 And I want to ask, without trying to look through
- 5 these cards, is there anybody else who wants to talk to
- 6 the issue of condemnation? Because I'm next going to ask
- 7 Rod, who's the program manager for the state in this early
- 8 implementation of funding to talk to us about his reaction
- 9 to what they put up there.
- 10 So anybody else want to offer a comment publicly
- on the condemnation portion of the cash flow. And I have
- 12 been told, and it's true, that no other public agency has
- 13 ever gotten into this much detail in front of the
- 14 Reclamation Board. And that's partly my fault. It's the
- 15 nature of my brain. It may be inappropriate, but I can't
- 16 help it.
- 17 Yes, sir.
- 18 MR. RICE: Thomas Rice. Rice River Ranch. Very
- 19 quick question/comment. I don't need a response today.
- 20 But it seems that when we are doing this
- 21 acquisition staging, planning, counting by thirds, that we
- 22 actually are increasing our risk, because if we find an
- 23 acquisition issue or an eminent domain issue in the last
- 24 third, we no longer have any flexibility to say were there
- 25 adjustments we could have made in other acquisitions?

1 We don't have a plan there, that we sort of built

- 2 a railroad all the way to Utah and it can't meet, coming
- 3 back the other way. For a project of this magnitude and
- 4 this timeline and this risk, it seems like we should be
- 5 looking at doing all the negotiations, acquisitions, and
- 6 agreements in concurrence with the design, up front.
- 7 VICE PRESIDENT HODGKINS: Thank you.
- 8 MR. ARCHER: I would call for a audit of Three
- 9 Rivers to be delivered to you in this coming month.
- 10 Rex Archer.
- 11 VICE PRESIDENT HODGKINS: Thank you.
- 12 Okay. There are -- there are three things I want
- 13 to go back through a little bit here. I want to talk a
- 14 little bit about the claims that have been made here for
- 15 the hydraulic benefits. I understand we have a
- 16 representative of the Corps who -- ah, there he is -- who
- 17 can speak to briefly, at least, to the certification
- 18 issues, so that we all know where that stands.
- 19 And I think, you know, from my perspective,
- 20 thinking for myself only, my main concern about that is,
- 21 is there any reason at this point -- getting a project
- 22 certified by the Corps takes a lot of detailed information
- 23 to satisfy the Corps' technical people. And that's
- 24 appropriate. And that can take some time to get through.
- 25 But I want to know, really, if there's any problems that

- 1 have been identified at this point.
- 2 But before I go on to issues that are really not
- 3 so much focused on the money, which is candidly the basic
- 4 issue here, I want to ask Rod, if you could, if you would
- 5 introduce yourself, explain your role, and talk to us.
- 6 The representation that's been made here is that
- 7 potentially \$10 million in early implementation money
- 8 could be available in May?
- 9 TRLIA SPECIAL COUNSEL SHAPIRO: We've projected
- 10 \$10 million for May.
- 11 VICE PRESIDENT HODGKINS: In May.
- 12 TRLIA SPECIAL COUNSEL SHAPIRO: We've projected.
- 13 VICE PRESIDENT HODGKINS: About the reality of
- 14 that.
- 15 And then we don't need to go into a great deal of
- 16 depth about the subsequent funding for the actual
- 17 construction work, because that's going to be part of the
- 18 budget, and we won't know the outcome of that until we see
- 19 the outcome of the budget.
- 20 So Rod, can I get you to tell us a little bit
- 21 about yourself and what you think about \$10 million
- 22 projected in May?
- 23 MR. MAYER: Certainly. About myself, I'm Chief of
- 24 Division of Flood Management. And we talked a little bit
- 25 about this project. This setback levee project is a type

- 1 of a project that DWR is very interested in seeing
- 2 implemented in the Central Valley. We're very interested
- 3 in funding projects like this. We've had several meetings
- 4 at the highest management levels in the department as well
- 5 as at staff levels, to work through many technical issues.
- 6 We've been very supportive of what we can to
- 7 facilitate progress on the project. We developed, with
- 8 bond funding that was approved in November, a new program.
- 9 We're developing a new program called the State Federal
- 10 Flood Control System Modification Program, and it would
- 11 have in it early implementation projects.
- 12 And in developing this program, we had in mind
- 13 projects just like this.
- 14 We budgeted for the early implementation projects.
- 15 The governor's budget has \$200 million proposed. And part
- of the \$200 million budget thinking was that this is a
- 17 very large project. It would take a fair amount of that
- 18 pot. And there are other projects out there as well,
- 19 which when we looked at the ones that are at least on our
- 20 radar screen, they added up to about \$200 million. So we
- 21 felt that it's very important to put in appropriate
- 22 funding that we could fund this, provided it were to be
- 23 selected by the Department of Water Resources for funding.
- In developing a new program, there's a lot of
- 25 process that one must go through. One of the processes is

- 1 determining what are the criteria by which we would
- 2 implement projects. How do we identify the projects we
- 3 will fund versus the ones that we will not fund? And we
- 4 proposed criteria that are in the Governor's Bond
- 5 Expenditure Plan, which we expect to be released very
- 6 soon.
- 7 Once the governor has reviewed and approved
- 8 expenditure criteria, then we can use that criteria to
- 9 develop a grant solicitation package. We proposed
- 10 criteria, that many of you have already seen, regarding
- 11 these early projects that the governor is considering.
- 12 Now, once that decision is made and we are able to
- 13 finalize a grant solicitation package, which is under
- 14 development right now, we can then solicit grants, grant
- 15 proposals, I should say. This would be one project where
- 16 we would expect that once we put out the proposal package,
- 17 that we will receive something back in a matter of weeks.
- 18 And we need to determine, on a reasonable time frame, what
- 19 is a reasonable time frame for these projects to apply?
- 20 So right there, probably something on the order of six
- 21 weeks is what we are thinking, once we put out the
- 22 packages, for them to come back and submit their
- 23 proposals.
- 24 And it will take time for screening, and we will
- 25 end up at the end of the screening process, which will

1 also take several weeks to then get back to the projects

- 2 that are selected and ask them about cost-sharing and
- 3 their financial capabilities. And we will develop
- 4 cost-sharing proposals based upon the various submittals
- 5 that we see before us, the various types of projects.
- 6 We're unable at this time to say what the cost-sharing
- rules are until we see the type of projects. And so there
- 8 will be a second round, based upon the cost-sharing and
- the funding capability, financial capability, of the 9
- various applicants. 10

- 11 And then after they submit their second package,
- we will then do a final screening of projects and 12
- 13 determine cost-sharing for those projects and decide who
- 14 the project proponents are that will receive DWR funning.
- We expect this whole process to take about four 15
- 16 months, which then means we really won't be in a position
- to make any financial commitments or decisions until 17
- 18 around June. That's our best estimate at this point.
- At that point is when we would then be in a
- 20 position, if a project needs a fast infusion of cash, to
- 21 look at ways to provide such an infusion.
- I note, on the projected schedule, they would like 22
- 23 \$10 million from early implementation projects in May. I
- 24 don't see that that's doable under the schedule that I
- 25 just laid out for you. The next 10 million for July, that

1 looks much more doable and looks like it fits under our

- 2 schedule.
- 3 VICE PRESIDENT HODGKINS: Okay. So it's
- 4 conceivable that they might be able to get \$10 million out
- 5 of the State, right around the end of the fiscal year?
- 6 MR. MAYER: Or the beginning of next fiscal year.
- 7 VICE PRESIDENT HODGKINS: Okay.
- 8 MR. MAYER: If the project is selected.
- 9 VICE PRESIDENT HODGKINS: Okay.
- 10 MR. MAYER: And the Legislature appropriates the
- 11 funds that have been proposed in the governor's budget.
- 12 VICE PRESIDENT HODGKINS: So even the 10 million
- is a question of appropriation, that first 30 million for
- 14 land acquisition.
- 15 MR. MAYER: I think so. There is a continuously
- 16 appropriated fund, but we would need to be very careful
- 17 about using it and committing funds when the whole
- 18 appropriation to make the whole project make any sense is
- 19 in question.
- 20 TRLIA SPECIAL COUNSEL SHAPIRO: Butch, we
- 21 appreciate this clarification on the schedule. And I
- 22 guess we would propose that on March 9th we come back and
- 23 show you what a revised cash flow and project schedule
- 24 would look like, in light of this new information.
- 25 VICE PRESIDENT HODGKINS: Okay.

- 1 Sir?
- 2 MR. HARRIS: Tom Harris representing Hofman Ranch.
- 3 I'm referring back to the slide Mr. Shapiro put up
- 4 that identified how the full setback levee approach would
- 5 work. My question to you, Mr. Mayer, is that as you go
- 6 through the process, under the assumed 1A, 1E, or 194
- 7 money, how is that then going to be appropriated with the
- 8 Corps of Engineers and FEMA as it relates to how the
- 9 project in fact will be constructed, integrated? What I'm
- 10 referring to -- and I don't know if you were there at the
- 11 last board meeting, Reclamation Board -- Pete Rabbon gave
- 12 an outstanding brief informed about the integration of DWR
- 13 processes, Corps of Engineers processes, FEMA processes,
- 14 Reclamation Board processes.
- 15 It was put up on the board that the intent here is
- 16 to try and tell you what they are talking about is a
- 17 setback levee, but call it a backup levee, in order to
- 18 move through the California process, while you're sitting
- 19 over here with a 900-pound gorilla called the federal
- 20 process under FEMA. I made this comment to Three Rivers
- 21 before. And they're not surprised by it. It seems to me,
- 22 the issues of 408 permit is very germane here as well as
- 23 404. It's a project. And by piecemealing it, which is
- 24 what I think the gentleman over here referred to, on the
- 25 railroad to Utah. The bottom line is, part of the

- 1 criteria that you will be looking at, from DWR's
- 2 perspective, doesn't do that integration and look at this
- 3 as a full project integrated with federal and state
- 4 permits in a timely fashion, so that you are not advancing
- 5 money against a project that may or may not ever migrate
- from a backup levee to a setback levee.
- 7 Thank you.
- 8 MR. MAYER: I don't think we would hold up cash,
- 9 from the state perspective, pending completion of a 408
- 10 process, which makes it -- which would convert the levee
- 11 from a backup levee to a setback levee.
- We think that the approach laid out, of
- 13 constructing near the backup levee and using the state
- 14 funding, if state funding is provided, after going through
- 15 the process, is the most rational approach and avoids any
- 16 delays. So we would not delay for that reason.
- 17 VICE PRESIDENT HODGKINS: Did that answer your
- 18 question?
- 19 MR. HARRIS: Yes, it answers the approach that
- 20 they are talking about at the moment. It doesn't answer
- 21 my question as to how you integrate a project. You are
- 22 building half a bridge. All right? And you are going to
- 23 fund half a bridge with state money. The other half of
- 24 the bridge has to come in from the federal side.
- Now, I'm not sure how you are going to face it

- 1 unless the state is prepared to say -- if it remains a
- 2 backup levee only that's okay from the state's
- 3 perspective, and it gives the state what its criteria
- 4 requires. That's all my question.
- 5 MR. MAYER: All right. Maybe I can clarify. Our
- 6 goal would be to end up with a setback levee, not a backup
- 7 levee. So that's all part of the plan.
- 8 But we realize that you have to take this in
- 9 steps. And we would be doing this without reliance on any
- 10 federal cash. I don't believe their chart showed any
- 11 federal cash up there. And that wouldn't be a criterion.
- 12 Now, we will be looking at this from a technical
- 13 perspective and cooperating with the Corps to make sure
- 14 that this thing is built according to standards. And
- 15 doing everything we can to capture federal credit through
- 16 the Section 104 process, so that those federal credits can
- 17 be used for other work.
- 18 MR. HARRIS: Fully understood. My issues go more
- 19 to integrating CEQA with FEMA, making sure there's a full
- 20 hydraulic and hydrology analysis and whatever mitigation
- 21 requirements may come up from hydraulics and hydrology
- 22 are, in fact, looked at from an integrated standpoint. So
- 23 I'm not looking at it from a standpoint of who's the bill
- 24 payer in federal dollars versus state dollars. It's
- 25 whether or not you end up with a project that's

- 1 integrated. That's, again, my point.
- 2 MR. MAYER: Hydraulic impacts and hydraulic
- 3 mitigation are part of the technical challenges that the
- 4 project faces, and it's part of the review process that we
- 5 are going through now, and will continue until we are able
- 6 to make a decision.
- 7 MR. HARRIS: Thank you.
- 8 VICE PRESIDENT HODGKINS: Rod was here basically
- 9 to talk to us about Item 3 on the agenda, which is the
- 10 state's input into this in terms of where the money is.
- 11 And in effect, what he said is, he doesn't think there's
- 12 any way the 10 million is available until probably around
- 13 the 1st of July, assuming the budget is approved on time.
- 14 So what I heard Three Rivers say is, they are
- 15 going to take a look at that and come back to us and let
- 16 us know what the implications of that are, at our next
- 17 meeting.
- 18 Now, there are two other items that I would like
- 19 to speak to or have the appropriate person here speak to.
- 20 First of all, there's been -- Three Rivers has presented
- 21 the results of their hydraulic analysis, which I assume
- 22 are the bases of CEQA analysis for hydraulic impacts on
- 23 this project. That was certified by your board, when you
- 24 went forward and selected the setback alternative.
- 25 It's my understanding, just to go through this

1 quickly, and I spoke to Mike Mirmazaheri, who has a name

- 2 that's really difficult to say, about where he's leading
- 3 the technical review of the TRLIA project, from the
- 4 hydraulic analysis.
- 5 I'm going to paraphrase about what I asked you at
- 6 the break. Please correct me if I say anything wrong.
- 7 What he said is that the technical information has been
- 8 submitted, there has been a review by Mike and other
- 9 members of the state staff, questions he thinks have been
- 10 sent back to TRLIA and we're waiting for the response on
- 11 those.
- 12 Now, can I look across the table and ask you guys,
- 13 have you seen the questions?
- 14 TRLIA PROGRAM MANAGER REINHARDT: Yeah, in fact,
- 15 we had a meeting a week and a half ago with State staff to
- 16 go over their specific comments, and we have a draft
- 17 response package that will be provided to Mike and George
- 18 here, later this week.
- 19 VICE PRESIDENT HODGKINS: Okay. So rather than
- 20 spend a lot of time today asking the State what their
- 21 conclusions are, our staff what their conclusions are,
- 22 with respect to the hydraulic implications of the setback
- 23 levee versus fixing the levee in place, I'm going to defer
- 24 that until this analysis has made the next step back, and
- 25 we have had a chance for the State to review the responses

1 to the questions they raised. We will talk about that at

- 2 our next meeting. Okay?
- 3 Any other issues or questions with respect to the
- 4 hydraulic implications?
- 5 Ms. Hofman?
- 6 MS. HOFMAN: Yes, sir. My name is Frances Hofman.
- 7 They put up on the screen the 1986 flood and the
- 8 1997 flood. And they put how this setback levee would
- 9 save us for the 100-year flood and the 200-year flood.
- 10 I just want to know, what year flood was the 1986
- 11 flood?
- 12 VICE PRESIDENT HODGKINS: Anybody prepared to
- 13 answer that?
- 14 TRLIA PROGRAM MANAGER REINHARDT: It's less than a
- 15 hundred years.
- 16 VICE PRESIDENT HODGKINS: Okay.
- 17 And the reason there's a grid there is the
- 18 hydrology changes somewhat, every time we have a flood.
- 19 And so it's changed a couple of times. But it was less
- 20 than a 100-year flood.
- MS. HOFMAN: What was the '97 flood?
- 22 UNIDENTIFIED MALE 1: Very close to a hundred.
- 23 UNIDENTIFIED MALE 2: '86, I think.
- 24 VICE PRESIDENT HODGKINS: But still less than a
- 25 hundred.

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1 MS. HOFMAN: And my other question is, I
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- 2 understand one of the advantages of the '86 flood in the
- 3 lower country, were formed to protect the Plumas
- 4 Lake/Pacific plan area that the Yuba River had already
- 5 went down, sizably, before the flood took place.
- 6 What I'm saying is, with this setback levee that
- 7 you are putting in, according to TRLIA, that's going to
- 8 allow the Yuba River to flow a tremendous amount more
- 9 water.
- 10 And what I'm saying is, in all this study that
- 11 they are doing, is that additional flow, when it holds it
- 12 and has to dump it, like it did in early '86, is that
- 13 taken into consideration when you are lowering down these
- 14 numbers?
- 15 VICE PRESIDENT HODGKINS: Could you ask the
- 16 question again? I didn't totally follow.
- 17 MS. HOFMAN: Basically that they said they are
- 18 going to lower it. And if we put the setback levee in,
- 19 everything's going to be perfect. But they didn't say how
- 20 much more water they are going to be dumping in into the
- 21 system from the Yuba, because the Yuba releases from the
- 22 dam are controlled by the Feather.
- But what I'm saying is, when you put in the
- 24 additional water that is available, part time, from the
- 25 Yuba, what does that do when we get downstream below? How

- 1 much hundred thousand cubic feet per second more are we
- 2 going to be putting in the Yuba, to put that into your
- 3 calculations below? Because whatever they studied
- 4 below -- and I asked TRLIA what the number was, and I got
- 5 zero answer -- they don't know -- as of last Wednesday, I
- 6 believe it was, or something.
- 7 VICE PRESIDENT HODGKINS: Is there --
- 8 MS. HOFMAN: So I just -- when you do this study,
- 9 I just want to make sure that the additional flow, so when
- 10 the board wants to dump her, gets down and it dumps it,
- 11 can the people downstream take it including the backup
- 12 into the interceptor?
- 13 VICE PRESIDENT HODGKINS: Believe me. As somebody
- 14 who lives downstream, I have exactly that same concern.
- MS. HOFMAN: Thank you.
- 16 VICE PRESIDENT HODGKINS: And I can promise you
- 17 that that's part of the analysis that was done here.
- 18 Trying to respond to the question, I think we need to wait
- 19 until the -- okay?
- 20 MS. HOFMAN: That's fine. I just want the
- 21 question on the table.
- 22 VICE PRESIDENT HODGKINS: Okay. Now, while we're
- 23 on hydraulics, I have cards from several folks who, I
- 24 suspect, are here representing somebody besides South Yuba
- 25 County, who might want to make comments.

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1 Mr. Silva, is that appropriate for you?
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- 2 MR. SILVA: If you would like to. Only, Butch,
- 3 I'd just like to thank you very much for having us here
- 4 and that -- Sutter County, because their name was
- 5 mentioned three times, and the principal is here and wants
- 6 the Reclamation Board to know that we are diligently
- 7 working on the project also. And have been working for
- 8 some time with Water Resources. And Mr. Mayer shakes his
- 9 head, yes, over there.
- 10 I just want you to know that we, in Sutter County,
- 11 are basically doing our due diligence, and we are not
- 12 developer-driven. Unfortunately, that is what's happened
- 13 in some of the cases in Yuba County. And I don't point to
- 14 that to say that it's just an issue at the time, where we
- 15 have to work through it. But Sutter County is diligently
- 16 working on through Levee District 1, with the State of
- 17 California and the Corps, also to do our due diligence on
- 18 what we are going to perform in Sutter County in the
- 19 future.
- 20 And we would just like to just let you know, we
- 21 are going to be in line, too, for some of that funding.
- 22 VICE PRESIDENT HODGKINS: Okay. Now, Sutter
- 23 County has submitted a letter that basically supports the
- 24 setback.
- Is that consistent with your understanding?

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1 MR. SILVA: Yes, it is. The only inconsistency
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- 2 this morning is some of the hydrology numbers and the
- 3 lower water surface elevation. May have changed. And I'm
- 4 just wondering, to ask, is there -- the two-dimensional
- 5 modeling that's been done, is that modeling consistent
- 6 with our setback levee on our side? Has some of that
- 7 analysis been infused in the process?
- 8 TRLIA PROGRAM MANAGER REINHARDT: We haven't done
- 9 two-dimensional modeling of the Feather River setback.
- 10 It's all been one-dimensional.
- 11 MR. SILVA: Thank you.
- 12 VICE PRESIDENT HODGKINS: Thank you, Mr. Silva.
- Mr. Twitchell, did you --
- 14 MR. TWITCHELL: Just want to echo some of the same
- 15 comments that were just shared with you.
- Jeff Twitchell with Lude Rogers [phonetic]
- 17 representing Levee District 1, Sutter County. And I think
- 18 Levee District 1 here is very supportive of this setback.
- 19 They would, you know, love to see it go in,
- 20 whether it drops the water surface elevation by 2 feet.
- 21 But so much the better if it drops it by 3 feet. I think
- 22 it's a huge regional benefit. I think we have been
- 23 discussing some of this with Rod Mayer's group as well.
- 24 They know that Sutter County is very active in its
- 25 program. We want to make sure the Rec Board members here

1 today are also aware that a lot of their improvements

- 2 should get on your radar screen as well.
- 3 I think this is also a good precursor for these
- 4 folks in Sutter County to see -- you know, these setbacks
- 5 are a wonderful idea, but they are not easy.
- 6 VICE PRESIDENT HODGKINS: They are not easy.
- 7 MR. TWITCHELL: They are not easy.
- 8 In addition to their setback, as Dan mentioned,
- 9 Sutter County is about to undertake repairing about 35
- 10 miles of its levees, essentially from Thermalito all the
- 11 way down to the Sutter bypass. And their estimate in
- 12 cost, this time, is around 350 to 400 million. So I
- 13 just -- you should know that there's other efforts
- 14 underway.
- 15 I guess my question remaining after a lot of this
- 16 discussion today -- and Butch, we talked a little bit
- 17 about it at the break here -- is, we understand, there's
- 18 significant concern of protecting the people in Plumas
- 19 Lake. And there is concern about, you know, getting the
- 20 development, fusion to keep these repairs going. But I'm
- 21 just curious, why is there a fast deadline here of 2008?
- I mean, we've got problems with 1E money coming
- 23 out. And I'm just curious why we are rushing here? We
- 24 want to see this thing done right. And that's just an
- 25 open question we have of why we need to get this done

1 before the end of '08. And I don't know if it's driven

- 2 from Rec Board on the previous permits or if it's funding
- 3 here, by TRLIA.
- 4 VICE PRESIDENT HODGKINS: I won't speak for TRLIA.
- 5 I will offer you, you know, my own thoughts on
- 6 this. And remember, the Board isn't making a decision
- 7 today. But from my standpoint, the key issue is, while I
- 8 think -- you know, in my previous life, before I was a Rec
- 9 Board member, I think TRLIA and the developers have a
- 10 great program. And I appreciate and support their efforts
- 11 to try and move their project forward, using, in effect,
- 12 developer funding to provide public safety improvements
- 13 that are benefitting people who can't afford to pay for
- 14 those benefits. I think that's great.
- 15 I also know that along with that, the development
- 16 community expects to get some benefits out of it too.
- 17 It's the nature of the beast.
- 18 And I call that an experiment. But now I find
- 19 myself now sitting on the Board. We have allowed them to
- 20 continue pulling building permits. And while I'm prepared
- 21 to continue to allow that to happen, to the extent that I
- 22 have any say over it at all, as long as people are moving
- 23 forward and trying to get the project done as rapidly as
- 24 is possible. In other words, not sitting on their hands
- 25 now because there's a pot of state money and not

1 accomplishing anything while we wait for the state money

- 2 to be clarified.
- 3 I think the issue for the Board is really going to
- 4 be, after you get through all of this, where does the
- 5 Board come down on the basic question of allowing building
- 6 permits to continue to be pulled, if this project is going
- 7 to leave Plumas Lakes without the benefits of the
- 8 improvements on the Feather River levee for another
- 9 winter? And it's really, for me at least, that simple.
- 10 Okay?
- 11 So the issue really isn't, for me, whether the
- 12 project is going to go forward. I believe it's going to
- 13 go forward. I don't think there's any question about
- 14 that. The issue for me, more, is, you know, as a member
- 15 of the Board, where my job is really focused on public
- 16 safety, I want to help good projects go forward. But at
- 17 the same time, I don't want people to be exposed to risk
- 18 that they don't understand and that could be avoided by
- 19 moving more quickly.
- 20 I mean, I think -- and it hasn't been said here,
- 21 but if you look at what happened to the Yuba levee in '86,
- 22 where it failed, after the peak, while the water was
- 23 falling a couple of feet below the design of the levee,
- 24 that's exactly the kind of unpredictable conditions we
- 25 have on that Feather River levee, where it sits right now.

1 And so one of the reasons I like the setback is,

- 2 it gets away from relying on foundation that's been
- 3 subject to underseepage since the levee was constructed.
- 4 I think that one might have been constructed in 1912 --
- 5 but don't quote me on that -- and gets us to build a new
- 6 levee on a new foundation, which is far superior, to
- 7 trying to fix a levee in place, particularly -- this
- 8 levee, understand, has had three Corps of Engineer
- 9 projects done on it over the last 20 years. And each
- 10 time, the next time the water comes up, it turns out the
- 11 Corps work didn't fix it. And that's not criticizing the
- 12 Corps. That's simply helping you, or trying to help you,
- 13 understand that when water starts running through the
- 14 foundations, under these levees, it makes changes that we
- 15 don't understand.
- 16 And so we would -- I -- my own view, and I'm
- 17 lecturing and I apologize, is, you are way better off
- 18 where you can to get up and start over with a new levee
- 19 where you have any doubts about the levee you are dealing
- 20 with now.
- 21 And so that's what this is really all about in
- 22 terms of the benefits of the setback, in addition to
- 23 making the system capable of accommodating more water.
- Now, understand that when you make the levee
- 25 wider, that doesn't make more water flow down the system

- 1 in a 200-year storm. It might a little bit. But in a
- 2 200-year storm, there's X amount of water you are going to
- 3 have to deal with.
- 4 And what a setback levee does is lets you deal
- 5 with that water 2 feet lower than it would have been, or
- 6 3 feet lower than it would have been, if you didn't set it
- 7 back, because it gives you more capacity. We built this
- 8 system with the idea, candidly, of preserving as much
- 9 farmland as we could, because the farmers paid the
- 10 least -- the nonfederal share of the costs of what we have
- 11 out there now. And with the idea that if we confine the
- 12 river to a channel, the river would eventually scour out
- 13 the channel, and we would get more capacity through mother
- 14 nature. Well, it scours all right. But what it scours
- 15 out is foundation under the levee that's keeping it from
- 16 running back. Setback levees are the way to go to get
- 17 good flood protection, at this point, in this valley.
- 18 And I'm sorry for the lecture but I feel very
- 19 strongly about that. And this is after dealing with
- 20 levees in Sacramento, where we have the same problem.
- 21 Every time we look a little deeper, oops, there's another
- 22 problem. Start over, if you can. It's much better. And
- 23 I will stop with that.
- MR. SILVA: Butch, if I can just make one quick
- 25 comment. You remind me of about six years ago, when we

1 sat on opposite sides of the table. And you were as rabid

- 2 on this side as you are now, on that side.
- 3 VICE PRESIDENT HODGKINS: Well, some of me hasn't
- 4 changed. But I do have a different -- you know, I -- the
- 5 work here -- the partnership -- and nobody's kidding
- 6 themselves; we all know somebody's getting something out
- 7 of this. And the whole question is: Can you bring the
- 8 two sides together so that the public benefits in the long
- 9 run? And that's really what the Board is on.
- 10 I see you. Are you shutting me off? You should.
- 11 DR. SMITH: I'm just saying time is running out.
- 12 We've been put off before; we can't be put off again.
- 13 VICE PRESIDENT HODGKINS: Okay.
- 14 One last question I would like to ask for the
- 15 representative from the Corps. The issue of certification
- 16 came up. What can you tell us about where certification
- 17 of the work that's being done is, as far as the Corps of
- 18 Engineers is concerned.
- 19 And please state for the record.
- 20 MR. ELLIS: Mark Ellis, Corps of Engineers.
- 21 Can we put the map back up there?
- 22 Back in -- back in late December, mid-December I
- 23 would say, Three Rivers submitted a request to the Corps
- 24 of Engineers to certify levees on the Bear setback, up on
- 25 the Western Interceptor and up here on the Yuba River, and

- 1 had a -- I think most of you know, the deadline was
- 2 January 30th, because they were trying to meet a hard FEMA
- 3 deadline.
- 4 We had a -- we worked hard with Three Rivers and
- 5 the State. We had a lot of dialogue, questions, answers,
- 6 lot of data going back and forth. And we did -- we did
- 7 write a letter on January 31st, and basically that letter
- 8 was not a certification letter. It was a recommendation.
- 9 What we have here -- and we are continuing to work
- 10 this process -- this is not a dead issue by any means with
- 11 the Corps. We are continuing every day, every week, to
- 12 work with Three Rivers to make this certification here.
- 13 We have made some recommendations up here, on the
- 14 Yuba River, that there's some additional 2D analysis, some
- 15 scour analysis that needs to take place before we can make
- 16 a determination on certification.
- 17 And then, we have since been looking at additional
- 18 data from the AE community submitted through the Three
- 19 Rivers, here on the Bear and the Western Interceptor. We
- 20 have looked at the hydraulic data and the geotech data.
- 21 The Corps is fairly satisfied with what we've looked at,
- 22 at that point.
- 23 We're currently looking at the constructability of
- 24 the levees. And we're looking at whether it was actually
- 25 constructed in accordance with the design of that.

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1 There's some AE information that are independent
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- 2 on the Bear, as there is on the Interceptor. And we're
- 3 currently looking at the data that was submitted.
- 4 The Corps hopes to, somewhere around the next week
- 5 or two, first, second week of March, be able to finish
- 6 that analysis and write the next letter, which would
- 7 hopefully, at that point, show that this section here is
- 8 certified and the setback on the Beer is also certified.
- 9 And that's kind of where we are at.
- 10 VICE PRESIDENT HODGKINS: What about on the Yuba?
- MR. ELLIS: Up here, we made some recommendation
- 12 on some additional work that needs to -- analysis.
- 13 VICE PRESIDENT HODGKINS: And that is -- that was
- 14 2D modeling?
- 15 MR. ELLIS: 2D modeling and some scour analysis.
- 16 VICE PRESIDENT HODGKINS: I mean, on the river
- 17 side? Are you worried about erosion in the future?
- 18 TRLIA PROGRAM MANAGER REINHARDT: That is
- 19 downstream of Highway 70, that we're talking about.
- 20 So our plan -- correct me if I'm wrong, Mark -- is
- 21 we're still requesting, the Corps is still supporting,
- 22 certification of the Yuba River from Highway 70 to Simpson
- 23 Lane.
- 24 MR. ELLIS: That's correct. We just -- we want
- 25 the additional data.

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1 VICE PRESIDENT HODGKINS: Okay. So there's
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- 2 another piece that we are doing more analysis on.
- 3 TRLIA PROGRAM MANAGER REINHARDT: Right at the
- 4 confluence of the Feather and Yuba, we had previously
- 5 identified an erosion site. The Corps wanted us to do
- 6 some more detailed analysis. That's called the State cut,
- 7 where the State went in and cut a channel, a high flow
- 8 channel. They want to see what rate that is --
- 9 MR. ARCHER: Mr. Vice President. Is he from the
- 10 Corps of Engineers, or does he work for TRLIA, the
- 11 gentleman that just finished speaking? I would like to
- 12 hear from the Corps of Engineers, not from their engineer.
- 13 VICE PRESIDENT HODGKINS: You know, I appreciate
- 14 that. But I do think my experience on this has been,
- 15 Mr. Archer, is that sometimes it takes two people or three
- 16 people to get it explained well enough so that there can
- 17 be an understanding of what's happening.
- 18 And I believe that's what's happening here. So
- 19 I --
- MR. ARCHER: Go ahead.
- 21 DR. SMITH: I don't believe it.
- MR. ARCHER: I don't believe it.
- 23 MR. ELLIS: Butch, our intention at the Corps is
- 24 to address every one of the aspects of the request letter
- 25 for certification that was submitted by TRLIA.

1 And we're committed to continue to work through

- 2 each and every one of those items until certification does
- 3 happen.
- 4 Thank you.
- 5 VICE PRESIDENT HODGKINS: Okay. Now, let me say
- 6 it differently. And you correct me if I'm wrong. You are
- 7 making progress and certifying the Bear setback and the
- 8 work that was done along the Interceptor Canal?
- 9 MR. ELLIS: Right.
- 10 VICE PRESIDENT HODGKINS: As far as the work
- 11 that's been done on the Yuba levee, you are making
- 12 progress towards certifying that. There is a possibility
- 13 that another piece of the Yuba is going to require some
- 14 work before it can be certified.
- 15 MR. ELLIS: It's a possibility that we -- after
- 16 that -- after that additional area is studied, we may come
- 17 back and recommend some form of remediation to take place
- 18 before certification.
- 19 VICE PRESIDENT HODGKINS: Okay. But that's in a
- 20 piece of the levee, not that they have worked on so far,
- 21 but a new piece.
- MR. ELLIS: It's in the downstream piece near the
- 23 confluence.
- 24 PRESIDENT CARTER: Could you point to it?
- TRLIA PROGRAM MANAGER REINHARDT: That's Highway

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- 1 70. So all of our work is upstream of Highway 70. But
- 2 the Corps and our consultants have concluded, there's a
- 3 breach of the Feather River downstream of Highway 70, that
- 4 could be certified without improvement.
- 5 And the Corps has come back and said, "Actually,
- 6 we're concerned about this erosion site in that region.
- 7 And we want to do some analysis before we would be able to
- 8 certify that breach."
- 9 But everything upstream of Highway 70, all
- 10 indications are that that would be in the certification.
- 11 MR. ELLIS: That's correct. And to clarify or to,
- 12 I guess, amplify something that Butch had said earlier,
- 13 we're constantly looking at new hydrology, new hydraulic
- 14 data, and we have -- we're looking on both sides of the
- 15 river, over in Sutter County, as well as for Mr. Silva's
- 16 project, we're looking downstream. I also have the south
- 17 part of Sacramento County I deal with. I'm also a
- 18 downstream resident. I'm concerned as well.
- 19 But we have been fine-tuning our hydraulic and
- 20 hydrology data over the last, probably, two or three
- 21 years. And this is some things that we have come to have
- 22 a better understanding of, in the last several months, of
- 23 what's happening at this confluence. And that's why this
- 24 recommendation is taking place at this time.
- 25 SECRETARY DOHERTY: May I ask him a question?

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1 VICE PRESIDENT HODGKINS: Sure.
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- 2 MR. ELLIS: Yes.
- 3 SECRETARY DOHERTY: On the Western Interceptor
- 4 Canal, you put riprap on the inside of the west levee; is
- 5 that correct?
- 6 MR. ELLIS: Inside of the west levee? That would
- 7 be correct.
- 8 SECRETARY DOHERTY: Did -- in the process, did you
- 9 raise the west side of that levee at all? And if so --
- 10 and you had flood easements up to 500 feet to the east.
- 11 If it's going to exceed that 500 feet, do you have to buy
- 12 additional flood easements?
- 13 MR. ELLIS: I do not know the answer to that. I
- 14 was not here during the construction of that levee.
- 15 SECRETARY DOHERTY: Does anybody know?
- 16 PRESIDENT CARTER: I believe it's the -- it's the
- 17 State that buys the flood easements or the flowage
- 18 easements on that. And the question as to whether or not
- 19 we have to, I don't know.
- 20 MR. ELLIS: It's true. Typically all of the
- 21 easements are the nonfederal sponsor.
- 22 PRESIDENT CARTER: Right.
- I think that what we've heard in the past, though,
- 24 is that the Bear River setback will lower the water
- 25 surface elevations that flow into and up the Western

1 Interceptor Canal, such that the water surface elevations

- 2 will be the same or lower than they have been
- 3 historically, even given the hundred-year or 200-year
- 4 events. That's what we have heard, under past testimony.
- 5 SECRETARY DOHERTY: Oh, okay.
- 6 PRESIDENT CARTER: So I guess the corollary is we
- 7 don't think we need additional flowage easements or flood
- 8 easement.
- 9 SECRETARY DOHERTY: What happens if you find you
- 10 do?
- 11 PRESIDENT CARTER: Good question.
- 12 VICE PRESIDENT HODGKINS: Well, it's an
- 13 interesting question, and I'm not sure we have really
- 14 thought about that.
- 15 But in effect, what the Bear River setback did is
- 16 it lowered the water surface in the Western Interceptor up
- 17 to 150-year storm, 140. When does it start to get higher
- 18 because the Feather is controlled?
- 19 TRLIA PROGRAM MANAGER REINHARDT: We lowered water
- 20 surface elevation all the way to the 200-year event, and
- 21 we do not lower the water surface for a flood if it's
- 22 greater than a 200-year event.
- 23 VICE PRESIDENT HODGKINS: Okay. So up to the 200,
- 24 the water surface is lower than it used to be.
- Now, at the same time, the western levee, the

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1 Interceptor Canal has been raised. So an argument could

- 2 be made that it's possible for the water to get 2 feet
- 3 higher than it used to, than it could have in the past --
- 4 and I've got you, Ms. Hofman -- but because that can
- 5 happen, if it only happens in a 200-year storm, I'm not
- 6 sure we have to buy flood insurance. Okay?
- 7 So it becomes -- so we have reduced the water
- 8 surface. The project has reduced the water surface in
- 9 those easements for an event up to -- I don't know the
- 10 right number. We could look at this in detail. It's
- 11 really not a forward-going issue on TRLIA. But maybe one
- 12 we should spend some time to make sure we all
- 13 understand -- understanding in terms of what's happened in
- 14 the past. Okay.
- 15 SECRETARY DOHERTY: Okay.
- 16 VICE PRESIDENT HODGKINS: I haven't answered the
- 17 question, because it's not easy to answer without thinking
- 18 the answer through carefully.
- 19 Ms. Hofman?
- 20 MS. HOFMAN: I asked TRLIA last week to give me an
- 21 opinion, signed by the engineer, that the design capacity
- 22 and the original flow into the Interceptor would not be
- 23 exceeded by this project, that they have got.
- Now, there's a design capacity for the
- 25 Interceptor. Also, in 1937, there was an amount of water

- 1 that flowed in. And as I understand from asking TRLIA
- 2 questions, nobody has any idea how much water is coming
- 3 into the Interceptor from the north.
- 4 And all I'm saying is, I don't know who's supposed
- 5 to certify what or what's supposed to be certified where.
- 6 I'm just asking for an engineer's number and his name that
- 7 says that that's going to be lower and it's not going to
- 8 exceed those capacities, because those capacities is what
- 9 the easements was granted on, in 1937. And I haven't been
- 10 able to get it. So that's fine.
- I just want to know -- in other words, the Army
- 12 Corps of Engineers, everybody certified it. And then I
- 13 will go from there. But what I'm saying is, I can't get
- 14 it out of TRLIA.
- 15 VICE PRESIDENT HODGKINS: Okay. I think we may
- 16 have it; we may not have it. But we will work with you,
- 17 outside of here. All right?
- Now, I have one more card. Thomas Rice.
- 19 MR. RICE: I will be succinct. I'm Thomas Rice,
- 20 owner of Rice River Ranch. I have been with my family,
- 21 trying to engage in the public process here, since the
- 22 very beginning. And my family has been in this area four
- 23 generations. We have been through three flood events, we
- 24 understand this land. We understand its river. We
- 25 understand its risks.

1 And I'm not here to argue and discuss the theory

- 2 of the value of setback levees. But as I presented in a
- 3 letter that I sent to DWR. They've already asked me to
- 4 resubmit it this time. You have copies of it.
- 5 I'm saying, in this situation when we look at all
- 6 the risks involved, all the costs involved, the delays,
- 7 the impacts, the finances. I think we are looking at such
- 8 an extreme solution here with the risks and the costs,
- 9 that we're just setting ourselves up for other kinds of
- 10 events, other kinds of unknowns, that maybe we end up in a
- 11 couple decades with a 200-year protection, but we find
- 12 another unknown, we find another risk, we find another
- 13 delay, we find another method of seepage. And maybe what
- 14 we are protecting in a couple decades is against that.
- I want to make sure that we are not setting
- ourselves up, so far, so extreme a solution, that we don't
- 17 have margin, that we don't have some way to come back and
- 18 say we've made the right investment, a reasonable cost
- 19 investment, left ourselves money, left ourselves time,
- 20 left ourselves less impact, that it seems that we're
- 21 looking at almost a gold-plated solution here, whether our
- 22 money is needed in other places, other communities, other
- 23 areas that have not had the chance to put together the
- 24 coalition and the funding that Yuba County has, at this
- 25 point.

1 And that we really should be seeing all these

- 2 concerns, all these risks, all these things that have to
- 3 line up perfectly, as -- we've got a design that's out to
- 4 the limit. What can we do to back it in, to reduce our
- 5 risks, get some of the benefits, but not be at such a high
- 6 risk that we are just setting ourselves up for more
- 7 problems later?
- I think we can do a better alternative.
- 9 VICE PRESIDENT HODGKINS: Thank you very much.
- 10 And if everybody understood the risks as well as
- 11 this gentleman did, I think people, like people on the Rec
- 12 Board, would, perhaps, be more willing to not drive for
- 13 the best possible improvement we think we can get, out of
- 14 public safety. But unfortunately there are many, many
- 15 people who do not. And so we strive to do the best we can
- 16 and that's where setbacks come in.
- 17 Now, any other comments on Items 2 and 3 on the
- 18 agenda?
- 19 Okay.
- 20 TRLIA SPECIAL COUNSEL SHAPIRO: Butch, as we wrap
- 21 up 2 and 3, I wonder if I could just very briefly --
- 22 VICE PRESIDENT HODGKINS: Thank you.
- 23 TRLIA SPECIAL COUNSEL SHAPIRO: I really -- I
- 24 think on behalf of Three Rivers, we want to thank you for
- 25 engaging in the process, and we appreciate the chance for

1 public discourse. It's difficult. I mean, everyone knows

- 2 it's difficult to sit here and be in the hot seat,
- 3 responding to questions we don't know when they are
- 4 coming.
- 5 But I think overall we're very dedicated to this
- 6 project. And when you look at the dollar increases and
- 7 the work we've gotten done and the work that we hope the
- 8 Corps will be certifying in the next several weeks, we've
- 9 had a proven track record. And I guess what I would like
- 10 to do and leave, as a closing thought, and then I will ask
- if Paul or Dan or Ric for anything they want to add, is,
- 12 we don't see any other alternative but to keep pushing
- 13 ahead. We don't think that failure is an option. We
- 14 don't think that stopping is better for the residents of
- 15 the South Yuba County.
- We have a tough decision, whether to strengthen in
- 17 place or do setback. But we have chosen the setback. We
- 18 think it's undeniably the better flood control solution,
- 19 and it does present some new challenges. But we've met
- 20 every one of those challenges in the past.
- 21 We are not content to let this go through the
- 22 Federal Yuba Basin Project and take five, ten, fifteen
- 23 years to be completed. And we're not content to sit back
- 24 and work out every detail before we proceed, because if we
- 25 did that, like other flood control projects in this state,

- 1 we wouldn't make the progress we need to make.
- 2 So I just want to reiterate our commitment to
- 3 getting this done, to answer questions, coming back on 9th
- 4 and revise the cash flow and time schedule, and to move
- 5 forward.
- I guess I would ask if anyone has anything else
- 7 they want to say.
- 8 TRLIA EXECUTIVE DIRECTOR BRUNNER: Actually I do.
- 9 Today I think was a very good session. I appreciate the
- 10 interchange of ideas.
- 11 The -- I didn't really hear anything during the
- 12 discussion that would detract from my commitment to
- 13 getting the project done.
- I was very encouraged, although it was -- we have
- 15 to work with it -- Rod commented about the June time
- 16 period versus May. But for me, the point that perhaps I
- 17 don't want people to miss, is that they were still doing
- 18 it. They are committed to the project. So we miss a
- 19 month. In the setback, we went through the benefits of
- 20 great detail, and you went through them in great detail.
- 21 And I won't repeat all those benefits -- is the setback is
- 22 by far --
- MR. ARCHER: Mr. Vice President, it's gone long
- 24 enough.
- DR. SMITH: It's gone on long enough. They've had

1 their fair share and more. Please. We have a 1 o'clock

- 2 deadline.
- 3 MR. ARCHER: And they are going to get to talk
- 4 under No. 1, explain why they didn't finish the Linda
- 5 levee. They can talk then.
- 6 We would like to talk on what we came here for,
- 7 No. 1.
- 8 VICE PRESIDENT HODGKINS: Okay. And here's my
- 9 commitment to you. I will not let them start out No. 1
- 10 with a presentation on what's happened. You guys can get
- 11 up and make your comments. And we will see what we need
- 12 to do to deal with those. Okay. But can they finish what
- 13 they are saying, because part of at the very end of what
- 14 I've got to do, and the committee has to, is figure out
- 15 what do we expect people to come back with, at our next
- 16 meeting.
- 17 And I want to get your item done so we know if
- 18 it's coming back as well. All right?
- 19 Go ahead.
- 20 TRLIA EXECUTIVE DIRECTOR BRUNNER: My final
- 21 comment is that we are committed to the 2008 time period
- 22 to make it happen. We have a commitment to the Rec Board
- 23 to do that within the agreements that we have. It's a
- 24 very aggressive schedule, moving it forward.
- 25 If we cannot make it, then we will be in

- 1 communication with you to work with us through that
- 2 process. But the setback is by far the best solution.
- 3 It's best regionally. It's best for Yuba County. And
- 4 it's best for our state.
- 5 VICE PRESIDENT HODGKINS: Thank you. Any other
- 6 comments on 2 and 3?
- 7 Okay.
- 8 Now, per my commitment, let's go to the first item
- 9 on the agenda, which was status of the applicant's
- 10 compliance with existing permit conditions. And per my
- 11 commitment to you, we will not let them talk. We will go
- 12 ahead. And the indication was, I asked Mr. Smith what the
- 13 order should be. He thought he should be first. Is that
- 14 okay? I have three cards.
- Mr. Smith.
- DR. SMITH: My mother told me never to speak to
- 17 people's back. May I come up here, please. I feel really
- 18 ill at ease when you're standing back there, sitting back
- 19 there. You can't see the people. Could you turn that
- 20 off, if you could, please.
- 21 For the record, I'm Dale Smith. I'm appearing for
- 22 the Concerned Citizens of Responsible Growth,
- 23 Incorporated, in Marysville. And prior to this meeting
- 24 today, we presented a letter to your Board contesting this
- 25 hearing because of faults in the agenda and problems we

- 1 observed in recent board meetings, with the Rec Board
- 2 meetings that are questionable by the Open Meeting
- 3 standards of the Brown and Bagley-Keen Acts. I put a
- 4 letter in today. I think it's gotten to you. We have
- 5 kind of sorted that out to some degree. The letter speaks
- 6 for itself.
- 7 But there were four points on that agenda. 1 to 3
- 8 have been handled. But No. 4 really hasn't been handled,
- 9 and I want to put it on the record once again.
- 10 The Bagley-Keene Act says that it provides for
- 11 comments to be made, quote, either before or during the
- 12 consideration of each agenda item, i.e., we should have
- 13 been permitted on the agenda to take that Item 1 and then
- 14 give our comments. We have ceded to that.
- 15 But I want to put on record that I believe this is
- 16 a Bagley-Keene Act violation. Would you -- okay. Fine.
- 17 It's on the record.
- 18 Now, this all might seem a little petty to some of
- 19 you. The laws were put there for a reason. We believe
- 20 it's important for public bodies to be as law abiding as
- 21 anyone in our society. And for your information, I'm not
- 22 new to this battle. I have been involved for years in
- 23 exactly the same issues, at all kinds of levels -- state,
- 24 federal, and in our county.
- I have been a member of the California First

- 1 Amendment Coalition for years, Saturday along with the
- 2 assistant police chief of Banning, California. We became
- 3 the newest Board members of Californians Aware, the Center
- 4 for Public Forum Rights.
- 5 And if I think of what public forum means, I think
- 6 of the word transparency. And I don't see a whole lot of
- 7 transparency in what's happened today. It is increasingly
- 8 difficult to sort out what is going on here. And I think
- 9 a lot of people would agree with me. Now, I bring up --
- 10 brought along a button from our group, from Cal Aware, and
- 11 it says "Demand open government." And here's the thing
- 12 that I wanted to get across: You can't speak truth to
- 13 power without knowing the facts. And our job is to try to
- 14 know the facts and get to them.
- 15 Now, I believe that every person who's involved in
- 16 any act and observing of a government official has a
- 17 non-delegable duty to make a determination of the
- 18 constitutionality of that act. I also believe when
- 19 officials fail to enforce the law, citizens have to step
- 20 in and take action to see that the laws are enforced and
- 21 replace those officials and others who do not do their
- 22 constitutional duty. And we have seen a lot of that
- 23 happening in Cal Aware, over the last several years.
- Now, I'm not alone in this position. The
- 25 Constitution Society states, quote, constitutionalism,

- 1 sometimes equated with the rule of law, holds that
- 2 government can and should be legally limited in its
- 3 powers, and its authority depends on enforcing those
- 4 limitations.
- 5 Now, it's not my intention today to get into a
- 6 confrontation with this Rec Board. I believe, and the
- 7 CCRG believes, that this is -- we are the best friends and
- 8 supporters that that Board has. We believe in you. We've
- 9 studied carefully the law. And we know the awesome power
- 10 that the Rec Board has. There's something dreadfully
- 11 wrong when you have a seven member board, and for months
- 12 now, you only have five members. Where are those other
- two missing members?
- 14 We want to do everything we can to push and see
- 15 that your power is restored fully to your Board, so you
- 16 really can do the things that the law says you have to do.
- Now, along with that kind of power comes
- 18 responsibility. California Supreme Court has said,
- 19 members of the public hold a privileged position in the
- 20 CEQA process. I realize, at this moment, we're not in
- 21 CEQA process. But public involvement is an essential
- 22 feature in this process, in all government processes.
- 23 Vigilance of private citizens has been extremely important
- 24 to the whole process. And there's a quote comes from this
- 25 particular thing from the -- from the Supreme Court

- 1 saying, "Without the active involvement of citizen
- 2 watchdogs, many instances of noncompliance would go
- 3 unchallenged." We're here to challenge that.
- 4 Now, to the issue at hand. The levee at mile
- 5 marker 0.79 directly behind that huge Wal-Mart store in
- 6 Linda, where there is probably at any given time 50 to
- 7 60 -- or maybe 30,000 people, I don't know how many; on a
- 8 weekend, a huge number of people; the parking lot is
- 9 completely full. Guess what levee is right smack dab
- 10 behind that? The levee we've been discussing today, at
- 11 0.79.
- 12 Now, when we get to the issue at hand, I read in
- 13 Colonel Light's 12/4/06 statement the sand berm. Quote,
- 14 the seepage berm performed as desired in the recent high
- 15 water event. The fact is, there has been no high water
- 16 event to test this berm, period. So how can we have a
- 17 berm that has had the high water test, when the high water
- 18 hasn't been here?
- 19 Reported by TRLIA -- by the way, it's not TRLIA.
- 20 It's T-R-L-I-A. Forgive me. I'm an old ABC man, with ABC
- 21 news. I got to pronounce things correctly whenever I see
- 22 them, if I can.
- But you know, what it amounts to is, right now,
- 24 TRLIA is working on those levees, on that levee,
- 25 illegally. As late as last week, they were in there,

1 working on that berm. Unless I've lost my ability to read

- 2 and reason, it's the duty of the Rec Board to enforce its
- 3 own rules and laws. And this is only late February, not
- 4 April 2007.
- 5 And why is this germane? It's germane because the
- 6 law says that they can't be in there, working. Now, I
- 7 didn't intend today to bring this up. But I'm going to
- 8 bring it up, because I heard today that TRLIA has built --
- 9 has met all its benchmarks. I don't think it's true.
- 10 I sent a letter to you on the 20th of January in
- 11 which I cited a conversation I had with Mr. Shapiro, after
- 12 the last meeting that I attended at the Rec Board.
- 13 And he said, "By the way, Mr. Smith, I want you to
- 14 know that the Reclamation Board permits granted TRLIA do
- 15 not require the completion of the work but only authorized
- 16 the work."
- 17 I said, "Excuse me? If the permit authorizes the
- 18 work, surely it also requires the completion of the work.
- 19 Otherwise, why even issue a permit?"
- 20 He insisted, in front of Mr. Brunner and others of
- 21 TRLIA, indeed, under the Rec Board permitting process,
- 22 that they were not obligated to complete the work.
- 23 Did you tell me that, sir?
- 24 TRLIA SPECIAL COUNSEL SHAPIRO: Did I tell you
- 25 that? Did I tell you that a permit authorizes work and

1 doesn't require completion by a particular date? I did.

- DR. SMITH: No. No, you didn't.
- 3 TRLIA SPECIAL COUNSEL SHAPIRO: Oh, I did. By a
- 4 particular date, I did. You are misquoting me.
- DR. SMITH: Well, you don't know the answer to
- 6 that. But anyway, let's move on.
- 7 It's important in this whole -- in this whole
- 8 scenario that we do things right. Now, the past two
- 9 months, CCRG and Rex Archer have filed more than 200 pages
- 10 of documents that give a very complete picture of why we
- 11 believe this levee is not safe, should not be certified by
- 12 the Army Corps. We have sent dozens of letters to the
- 13 Army Corps. We were to have a meeting with the Army Corps
- 14 and with TRLIA, and the meeting never got called, and I
- 15 don't know why.
- But you have to understand, Rec Board, that there
- 17 is a day of accountability coming. There's a big test
- 18 awaiting you. The last one was the Paterno case. And it
- 19 so happened to be right on that very levee. \$455 million
- 20 is what it cost us, the taxpayers, to take care of that.
- 21 Now, the Corps has told the State of California
- 22 that the damages -- that they are responsible for damage
- 23 caused due to failure of levees for which the State is the
- levee sponsor.
- I'm not going to burden you with a lot o details.

1 That's not the point here today. But I do want to point

- 2 out that on the record, again, that the Katrina disaster
- 3 pointed out human error, claimed a very heavy toll. I
- 4 know you don't want to hear it, but people died because
- 5 government agency from the Army Corps of Engineers to
- 6 local levee boards failed to do their jobs properly.
- 7 Safety was trumped by a desire for efficiency and saving
- 8 money.
- 9 And when I read the headlines like these: From
- 10 USA KeepMedia, "In Katrina disaster, Human Error Claimed
- 11 Heavy Toll. Report Points to Flaws in Army Corps Levee
- 12 Design Construction."
- May 24, 2006, from the New York Times, "Army
- 14 Admits Design Flaws in New Orleans Levee System, Corps of
- 15 Engineers Report Catalogues, Years of Poor Planning, and
- 16 Construction Failures."
- 17 How am I then supposed to believe that the U.S.
- 18 Army Corps of Engineers has done the job here that can
- 19 make these levees certifiable? How can I do that? I
- 20 don't know. It's hard for me to understand.
- 21 Now, one of the things that Colonel Light said, in
- 22 one of his letters -- you know, the parallels between New
- 23 Orleans, LA, and Linda, CA are uncanny.
- Colonel Light said, in his letter on 12/4/06, to
- 25 Rex Archer -- and there's a parallel to this whole thing

- of what happened down there, what they are saying about
- 2 interlocking steel gates. Aren't interlocking steel gates
- 3 and steel curtains if they have been in place in Katrina,
- 4 analogous to slurry walls? Now, this vaunted sand berm
- 5 declared to be the answer to the Linda levee has only one
- 6 part of a three-third part that makes such a levee safe.
- 7 Doesn't have a slurry wall. And it doesn't have relief
- 8 wells.
- 9 Now, you have all heard the old saying: If you
- 10 believe all this stuff, I've got a bridge I would like to
- 11 sell to you. I'd like to sell that then, too, but I don't
- 12 think it's true. I think in this particular situation,
- 13 it -- and Rex Archer will be able to give it to you in
- 14 greater detail.
- 15 Now, I want to speak to Vice President Hodgkins
- 16 here. You spoke to me like you were speaking directly to
- 17 me a few minutes ago, when you said, "We said it was safe,
- 18 but we were wrong." That's what you said about levees.
- 19 You also said -- a little bit later on, you talked about
- 20 water flowing through levees. And because of those big
- 21 huge boulders that are in that levee that's never been
- 22 taken care of, the water still flows through there.
- 23 We recently won a very important case in Placer
- 24 County on this very issue, because whenever you dump rocks
- 25 into places like that, you have holes that are going to be

- 1 there, inevitably. They can never get out of there.
- 2 That's the situation that exists today.
- Now, we're not convinced that the levee is
- 4 correct. However, we saw the words in the local paper
- 5 from 12 takes. And these are, quote -- I would like to
- 6 read them to you. "'We have confidence in that seepage
- 7 berm that was constructed,' said John Hess, chief of the
- 8 geotechnical and environmental engineering branch of the
- 9 Sacramento District. 'We have no concerns about it
- 10 whatsoever.'"
- 11 Well, I'm not convinced that that levee is safe.
- 12 I have presented proof to your Board that illustrated very
- 13 graphically. I have them with me today if anyone wants to
- 14 look at them. So we're not convinced it's safe. And what
- 15 we have presented and what we represent as we go through
- 16 here today, will bring this back, again and again, to this
- 17 same situation.
- 18 Now, a few minutes ago we were talking about the
- 19 EIR and EIS process. And in late January, the United
- 20 States Army was charged with the responsibility of
- 21 completing a full EIS and EIR for the Yuba Basin. My
- 22 experience in working with EIRs -- and I have been at it
- 23 for 12 years -- is that process takes anywhere from three
- 24 to six years.
- I want to know, has any of your investigations now

1 taken into account the provisions of that commission, that

- 2 has been sent out from the United States government, to
- 3 carry out the federal EIS and the California EIR? And
- 4 every time I go on the Web site -- and I looked at new
- 5 materials about the Army Corps failures of Katrina -- I
- 6 have been concerned.
- 7 And there is a blue ribbon California panel that
- 8 recently issued a huge report -- many, many pages long --
- 9 which tells the whole sorry story.
- 10 Now what I want to wind up with is just this: I
- 11 believe in what these men want to do with the levee
- 12 program here. Does that sound surprising to you? I do
- 13 believe in it. But I don't believe you can take a serious
- 14 problem and a levee that is absolutely suspect, and
- 15 through manipulating reports and things, you get the Army
- 16 Corps of Engineers to certify that that levee is safe and
- 17 it goes onto FEMA. Now, what kind of risk are you taking,
- 18 because it's ultimately the State of California that's
- 19 going to be the ones that are responsible for this. What
- 20 kind of risks are you taking if you let that happen?
- 21 Serious risk.
- Now, I think what you ought to do is have these
- 23 people go back. I don't care how much it costs. Take
- 24 those boulders out of there. Put in a new levee like it
- 25 belongs, and get it out of there, and remove that problem

1 once and for all, and then get on with all the rest of the

- 2 things you want to do. And I believe you will be better
- 3 off for it. I really do.
- 4 Thank you very much.
- 5 VICE PRESIDENT HODGKINS: Thank you.
- 6 Mr. Smith?
- 7 DR. SMITH: Yes, sir?
- 8 VICE PRESIDENT HODGKINS: I'm sorry. I got
- 9 confused.
- 10 Thomas Foley.
- 11 MR. FOLEY: Thomas Foley, director for a
- 12 nonprofit, Concerned Citizens for Responsible Growth,
- 13 established 2004.
- 14 Since 2004, I have been involved in flood
- 15 protection RD 784 as much as anyone in this room. Based
- on experience, we do not believe TRLIA has shown they are
- 17 qualified to provide flood protection for urban areas.
- 18 The levees are public infrastructure such as roads
- 19 and water systems. Much time is being wasted with this
- 20 process, which is basically driven by the developers to
- 21 save on impact infrastructure fees.
- 22 Up to \$220 million was assured the public to lift
- 23 the building restrictions in RD 784. Mr. Shapiro, we want
- 24 him to make those assurances. His testimony is in the Rec
- 25 Board transcripts. What value can we put on all the

- 1 assurances in the future?
- 2 The public needs the Rec Board to fulfill their
- 3 role as, first and foremost, a public safety agency. It
- 4 is malfeasance to allow safety to be second in profit
- 5 margins.
- 6 The Rec Board should take this project over and
- 7 complete the Feather River setback this year. The Paterno
- 8 break area also needs repairs to be safe. That should be
- 9 done also this year.
- 10 The public is being left at risk, for public
- 11 meetings are held to save developers money.
- 12 Thank you.
- 13 VICE PRESIDENT HODGKINS: Mr. Archer?
- 14 MR. ARCHER: Thank you, Mr. Vice President. I'm
- 15 Rex Archer from Linda.
- 16 Three Rivers Levee Improvement Authority has
- 17 stated two separate times, recently, that the Linda levee
- 18 is completed and will soon have a certification by the
- 19 Corps of Engineers or FEMA, as a 200- or 100-year level of
- 20 safety.
- 21 Mr. Shapiro stated today, "We have met every rule
- 22 you have given us." In April of 2006, Yuba County
- 23 administrator Kent McClain sent a letter to the U.S. Army
- 24 Corps of Engineers stating, the Linda Levee now fits FEMA
- 25 criteria and asking for certification of the Linda levee.

On June the 2nd, 2006, TRLIA Vice Chairman Dan

- 2 Logue stated in the Appeal Democrat, as vice chairman of
- 3 TRLIA, "I'm happy to announce, in December, the Linda
- 4 levee will have a 200-year level of safety."
- 5 Again, in January of 2007, Yuba County
- 6 administrator Robert Bendorf sent a letter to FEMA
- 7 stating, the Linda levee was completed and asking for
- 8 certification.
- 9 In December of 2006 and January of 2007, John Hess
- 10 of the Corps of Engineers stated on KUBA Radio and in the
- 11 Appeal Democrat that the Linda levee is safe and the Corps
- 12 will certify it.
- 13 TRLIA Executive Director Paul Brunner has stated
- 14 to the Rec Board that the Linda levee would have a
- 15 certification in December, mid January, late January, mid
- 16 February, or late February, or, as Mr. Shapiro said today,
- 17 in the next several weeks.
- 18 When is this thing going to end? All through the
- 19 statements of levee safety and completions, and up through
- 20 November the 1st of 2006, the start of the rain season and
- 21 the end of construction of levees until April 15th, 2007,
- 22 no construction under Permit 18095 GM, issued by the
- 23 Reclamation Board, August the 24th, 2006, to TRLIA -- and
- 24 that was to remove Linda and Olivehurst out of the deep
- 25 flood area -- had been accomplished, from the Union

1 Pacific Railroad, west, to Highway 70, from here to here.

- 2 They show things done there.
- 3 The accomplishment of the water side flattening --
- 4 that was a project that was supposed to be done under
- 5 18095 GM. The accomplishment of the water side flattening
- 6 construction would have brought Linda levee to a
- 7 three-to-one slope for approximately 2,100 foot, according
- 8 to the permit, including the site of the 1986 levee break,
- 9 to prevent erosion and rapid draw down.
- 10 This project was requested by the Corps of
- 11 Engineers in a letter dated August 7, 2006, to the state
- 12 Rec Board and issued to TRLIA August the 24th of 2006.
- 13 By the way, the Linda levee sits on an old river
- 14 channel. Someone says the Feather. Well, the Linda
- 15 levee, for sure, sits on an old river channel. It is
- 16 noteworthy to say, one of the weak levee issues identified
- 17 in the Corps' letter was a triangle sand berm to be placed
- 18 at the junction of the Union Pacific Railroad, and the
- 19 East Linda levee, right here, east of Wal-Mart.
- 20 After I brought the fact, TRLIA had not
- 21 constructed it, to the attention of the Yuba County Board
- 22 of Supervisors, on January 16th, 2007, that same day, Ric
- 23 Reinhardt, engineer for TRLIA, sent a letter to the Rec
- 24 Board, asking for a variance permit to construct that sand
- 25 berm, because I called him at it. They didn't fix it.

1 Mr. Smith talked earlier about citizens who have

- 2 to bring things to the Board because it's not being told
- 3 to you truthfully.
- 4 It was given, and the berm was constructed. It is
- 5 now constructed. They were given a permit to work between
- 6 November the 1st and April 15th, which your Board and the
- 7 State of California will not let anybody work an any levee
- 8 during that time, because they could get caught in a rain,
- 9 a ten- or twenty-day rainstorm and the levee would fail.
- 10 But you gave him a variance to take three days and
- 11 fix that sand berm, that they had forgotten or had chosen
- 12 not to do, or preferring to not do so.
- 13 It is no wonder FEMA and Corps of Engineers will
- 14 not certify the Linda levee when TRLIA states they have
- 15 completed works on permits, that they have not completed.
- 16 As a FEMA authority stated on the front page of the Appeal
- 17 Democrat, "Why should we certify a shaky levee? It would
- 18 only give a false assurance." Amen. That pretty well
- 19 sums that up. TRLIA seeks the certification for work, not
- 20 done on the Linda levee, and moves on to the setback levee
- 21 on the Feather River. TRLIA has cut into the side of the
- 22 Linda levee and left it open to the elements -- a
- 23 violation of Board rules.
- 24 They have worked on construction of the sand berm
- 25 placed in July 21st, 2005. During that time, when nobody

1 can work on the levees, TRLIA constructed the sand berm.

- 2 They didn't maintenance. They put a whole new cobblestone
- 3 into it. They done everything -- construction.
- 4 During the month of December and January, with no
- 5 variance permit issued by your Board, they constructed a
- 6 detention basin within 25 feet of the Linda levee
- 7 structures without a permit, again. Again, in the months
- 8 after November the 1st, 2006, when no construction can be
- 9 done.
- 10 TRLIA, after all of these violations, coverups,
- 11 false information to citizens, states, and federal
- 12 governments, with the need to know, cannot be trusted to
- 13 protect the public safety in the Yuba Basin, and must be
- 14 removed as a flood control entity and all permits issued
- 15 prior to January the 1st, 2007, and any contemplated after
- 16 that date, being recalled and not issued.
- 17 The permit should be given to RD 784, as lead
- 18 agency, after we bring in voting one person to one person
- 19 vote and remove some people that are there now, get in new
- 20 directors that watch out for the citizens, not for the
- 21 200-year things to put in more housing.
- The permits should be given to RD 48784 as lead
- 23 agency with the Yuba County Water Agency developers and
- 24 citizens as local funding principals.
- 25 200-year levee. We have never -- we have no idea

- 1 what a 200-year levee was. I was president of 784 for
- 2 seven years. 200-year levee meant nothing to us. Safe
- 3 levees is what it meant to us.
- 4 What they have done is left the Linda levee
- 5 un-repaired. They put a slurry wall in 2004 -- from here
- 6 to there, one half way down -- because they couldn't go
- 7 the rest of the way. But nonetheless, that's not our
- 8 problem. They left those boulders there.
- 9 So they just went halfway. Then they put a slurry
- 10 wall way up here, down through here. And they were
- 11 supposed to flatten the levee, down through here, which
- 12 would stop rapid draw down. That's when the water is up
- 13 high, and then all of a sudden it starts dropping, like in
- 14 1986 and I lived a mile from there when it done it. So
- 15 when the rapid draw down came down, it takes the levee
- 16 with it. That was put in by Kleinfelder.
- 17 Dan Logue, in the Appeal Democrat said the Linda
- 18 levee is a seepage issue. Guess what? Every flood --
- 19 every levee that breaks starts with seepage. The
- 20 boulders, they didn't land in there in perfect things like
- 21 this. They landed all types of ways. And the water goes
- 22 through there. I have stood on the levee and seen it
- 23 pooling out near Wal-Mart to the right. They covered it
- 24 up with a sand berm. We can't see it no more. But it
- 25 goes under there anyway. Nothing has been put in there to

1 stop that water. And some of that area is that big.

- 2 That's not a seepage. That is water flow.
- 3 Thank you.
- 4 VICE PRESIDENT HODGKINS: Thank you, Mr. Archer.
- 5 I heard several questions. And I think what I
- 6 would like to do is make sure I understand the questions.
- 7 Did you take note of them too, Ben?
- 8 PRESIDENT CARTER: I tried.
- 9 VICE PRESIDENT HODGKINS: Okay. And so we can
- 10 address those as appropriate at our next meeting. You
- 11 didn't submit them in writing?
- 12 MR. ARCHER: It's in the mail.
- 13 Are you speaking to me, Mr. Vice President?
- 14 VICE PRESIDENT HODGKINS: All of you.
- MR. ARCHER: Mine is in the mail.
- DR. SMITH: And I will turn mine in today.
- 17 PRESIDENT CARTER: Mr. Smith -- or Dr. Smith, this
- 18 basically has the content of everything that you said
- 19 today; right?
- DR. SMITH: No, that was just the letter on the
- 21 issues of the Bagley-Keene Act. I have the other
- 22 documents here. I will turn them in before I leave. I
- 23 have my complete speech. Of course you got all the little
- 24 bits -- your transcription has that.
- Thank you.

1 VICE PRESIDENT HODGKINS: Can we spend 15 minutes

- 2 trying to reach some understanding as to what we need to
- 3 come back to on the next meeting? We need you guys to
- 4 look at the cash flow in light of how we do the project,
- 5 given that the statement is not going to be available
- 6 probably until the first of July.
- 7 Second issue is, we want to sit down, with counsel
- 8 present, and work through the details with cash flow on
- 9 the condemnation, just to be certain that it all works.
- 10 Third thing is, we need to put together a response
- 11 to the issues raised, by the gentleman, about permit
- 12 compliance. Seems to me the way that should work is, we
- 13 need to be sure we understand the issues, work with Steve
- 14 to figure out which of them are ours and then talk to you
- 15 folks, if some of them are not our issues to answer, to
- 16 try and respond to those.
- Mr. Archer.
- 18 MR. ARCHER: Can you send the public some of this,
- 19 rather than have just you guys talk about it? I would
- 20 like to defend what I said when they start talking.
- 21 They have 15 minutes. Ask one of them to start.
- 22 VICE PRESIDENT HODGKINS: Well --
- PRESIDENT CARTER: Mr. Archer, when we send these
- 24 documents out, they are public documents and they will be
- 25 available and we'll be sure that you get some. They

1 should be posted on the Web site as well as available in

- 2 hard copy from the office. In terms of the responses you
- 3 talked about us sending things out, everything that we do
- 4 is public document.
- 5 MR. ARCHER: Yes, but my question is, these folks
- 6 here, they are not all members of boards and whatever.
- 7 They are citizens who live in 784.
- 8 MS. HOFMAN: No, some of us are not in 784. We're
- 9 here for the maintenance of these levees.
- 10 MR. ARCHER: I'm sorry.
- MS. HOFMAN: That's why we come here.
- 12 PRESIDENT CARTER: To the extent that there are
- 13 citizens, the information should be published on the Web
- 14 site. If it's not, it can be requested by phoning or by
- 15 writing to the Rec Board and requesting the documents.
- 16 Okay?
- 17 MR. ARCHER: Thank you, sir.
- 18 PRESIDENT CARTER: And the numbers and contact
- 19 information is on the agenda today and is on every agenda
- 20 that we publish.
- 21 VICE PRESIDENT HODGKINS: All right. We're also
- 22 going to get the state's position on the hydraulic
- 23 analysis, that you presented here, at the next meeting.
- 24 And is there anything that I'm over looking?
- MS. HOFMAN: Yes. You had meetings here last

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- 1 time. And Mr. Webb is a chairman, and I asked to speak.
- 2 At the time, they were saying this area of benefit for the
- 3 levee. I own a ranch that has never flooded, as far as I
- 4 can go back in history, for 140 years.
- 5 And I got an assessment to maintain the levee that
- 6 TRLIA worked on in the first phase. I asked for
- 7 information so I could have it before I come to the
- 8 meeting. It is impossible to get. We don't know whether
- 9 we are being assessed what about, approximately a hundred
- 10 dollars an acre, or we are being assessed \$3 an acre. You
- 11 can't read the map. You can't tell the difference.
- 12 Now, we come to these meetings and there was
- 13 nothing saying that any of us, that's outside of 784, was
- 14 going to have to pay for any of these levees.
- 15 If the assessment for Hofman Ranch, which is down
- 16 to the penny, and you ask them how they compiled it, you
- 17 get no answer. If it's on the whole ranch, it's about \$4.
- 18 But if it's on the land that's in 784, you get 17 acres
- 19 underneath the power line, that TRLIA didn't even think
- 20 was important enough to tell you they were going to use
- 21 it, to assess you a hundred dollars an acre.
- 22 And what I'm saying is, the Reclamation Board,
- 23 before they approve these projects, they ought to find out
- 24 who's going to -- public ought to know who's going to have
- 25 to pay for it, instead of the TRLIA going out there and

- 1 drawing a line and having a vote of a whole bunch of
- 2 people that are going to be flooded and the rest of us are
- 3 drawn into it.
- 4 This whole project, there's no information
- 5 available. And we went to the meetings time and time
- 6 again. The developers are paying for it. The developers
- 7 are paying for it. And you got people that's inside of
- 8 784 that are on fixed incomes that's getting -- will get
- 9 horrendous bills, if we're getting that on land that we
- 10 never flood. You ask them about the situation where that
- 11 particular ranch can only be protected by one levee. And
- 12 if the levee wasn't on the Feather River, it never
- 13 would -- there's no reason. The Yuba wouldn't even flood.
- But you got the 784 part of that country's [sic]
- 15 protected by four levees. And you ask TRLIA, you know,
- 16 how do you figure the benefit of the assessment? Oh, this
- 17 is just a survey we put out. And I said, "Well, what's it
- 18 mean?"
- "Oh, it was part of the contract."
- 20 I have tried, for over a week, and I am kind of
- 21 forceful, to try to get to the records. I made an
- 22 appointment Friday so I would have the information and may
- 23 not have to come to this meeting on it. And the office
- 24 was closed. There was no way you could get the records.
- 25 And what I'm saying is, the Reclamation Board,

- 1 when you approve a project you ought to give that
- 2 approval, ought to find out how it's going to be
- 3 maintained, because people that are outside, that's in
- 4 farm ground, are being assessed tremendous amounts of
- 5 money. Some of us -- some people that I know are being
- 6 assessed a hundred dollars an acre when their ranch has
- 7 never flooded, just because they are in the -- excuse the
- 8 expression, the dam line that TRLIA presented to you
- 9 people to get enough people to say they are protecting all
- 10 these people.
- 11 The '55 -- the '51 flood that more people was
- 12 killed in than any is when they went through the training
- 13 levee with a dredge, but yet their countering that as
- 14 protection of people. And it's ridiculous.
- 15 And I believe that the Reclamation Board, before
- 16 they do this new setback thing or any of that, ought to
- 17 find out from TRLIA how they're going to take care of it.
- 18 And I think the Reclamation Board has a responsibility to
- 19 see that those people that receive the gross protection of
- 20 more than one levee at least has to pay a bigger fee for
- 21 maintenance than the people that only are protected by one
- 22 levee.
- 23 And that Plumas Lake, no matter how you slice it,
- 24 dice it, or cut it, they are protected by four levees.
- 25 And they are in a pothole to begin with. And why should

1 the people on the Upper Yuba River pay the same value of

- 2 assessment as those people down there? And why should us
- 3 that never flooded, why should we even be in the survey?
- 4 That's what -- reason --
- 5 TRLIA SPECIAL COUNSEL SHAPIRO: Butch, I wonder if
- 6 I could provide a little context to --
- 7 VICE PRESIDENT HODGKINS: No. Because this is an
- 8 area -- the question of how TRLIA or 784 assesses property
- 9 owners for maintenance is not a Reclamation Board -- we
- 10 don't have the ability to deal with that, do we? Jay?
- 11 GENERAL MANAGER PUNIA: No.
- 12 VICE PRESIDENT HODGKINS: No. If you don't
- 13 believe -- if they won't respond to you, drag them into
- 14 court.
- MS. HOFMAN: Excuse me. Why doesn't the
- 16 Reclamation Board, when they approve a project -- when you
- 17 approve the project, why don't you make them show how they
- 18 are going to maintain it?
- 19 Right now, today, if the people don't vote for it,
- 20 apparently, they can't even maintain this \$200 million
- 21 project they have already completed.
- 22 VICE PRESIDENT HODGKINS: Okay. The process is
- 23 that, as they move forward and build levees -- and I don't
- 24 know, right now, whether the commitment for maintenance in
- 25 the long run is TRLIA or 784. Which is it? Long run

- 1 maintenance of the levees?
- 2 TRLIA SPECIAL COUNSEL SHAPIRO: It depends on the
- 3 particular levee and the agreements that are in place with
- 4 the State, the Rec Board, and the encroachment permit
- 5 provisions. So it depends on the reach.
- 6 VICE PRESIDENT HODGKINS: Okay. So some are
- 7 TRLIA, some are 784, some are State.
- 8 TRLIA SPECIAL COUNSEL SHAPIRO: Correct.
- 9 VICE PRESIDENT HODGKINS: Okay.
- 10 I'm being told now that I can't go into this in
- 11 detail, because it isn't agendized by our attorney.
- 12 MS. HOFMAN: I understand that. What I brought it
- 13 up for, is so on this permit that's coming up, that you
- 14 don't -- that we don't get involved in paying for the
- 15 Feather River levee that's two levees away from us.
- 16 VICE PRESIDENT HODGKINS: What I will do is, we
- 17 will put on the agenda for our next meeting, not the issue
- 18 of whether their assessment is fair -- because that is not
- 19 an issue we have any jurisdiction over. And believe me,
- 20 we have plenty of issues to deal with without getting into
- 21 those kinds of issues. We would never get anything done
- 22 if we tried to make assessments all fair -- but at least
- 23 who's responsible for the maintenance of each levee, just
- 24 so I know the answer to that question.
- 25 And that's -- I cannot help you with challenging

1 the equity of your assessment. That's between you, your

- 2 attorney, them, their attorney, and their board.
- 3 MS. HOFMAN: Sir, the problem of it, so we're not
- 4 part of 784. We're not in 784.
- 5 VICE PRESIDENT HODGKINS: Then they can't send --
- 6 I'm not an attorney. Talk to an attorney. If you -- no.
- 7 No. I'm not going down this road. You have an attorney,
- 8 a very competent one.
- 9 MS. HOFMAN: Sir, that's not the reason I'm here.
- 10 It's to try to inform the Reclamation Board that you
- 11 missed a step in approving a permit. What is the use of
- 12 building these multimillion dollar levees when these
- 13 people don't have any idea how they are going to maintain
- 14 it? We don't even find out what's going to maintain it,
- 15 why, or what?
- And all I'm saying is, when you go forward with
- 17 this other one, at least find out how you are going to
- 18 maintain it is we're not faced with the same problem
- 19 again.
- That's all.
- 21 VICE PRESIDENT HODGKINS: Thank you.
- MR. ARCHER: Mr. Vice President, you do have
- 23 authority to do anything you want to do in 784 or anywhere
- 24 in between those levees. Your authority pulls their
- 25 permits back. You gave them rules. I have the rules

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1 here. They violated six of them. You gave them those
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- 2 rules. They didn't follow those rules. You stated here
- 3 that you were going to address that today. So you have
- 4 all the authority in the world. You pull their permit.
- 5 VICE PRESIDENT HODGKINS: Thank you. Okay.
- 6 Anything else?
- 7 Yes, Paul.
- 8 TRLIA EXECUTIVE DIRECTOR BRUNNER: Well, as we
- 9 worked to build the responses, we are prepared to go
- 10 through a response today on the compliance. With that
- 11 being noted, we believe that we are in compliance with the
- 12 permits. Many of these issues that were raised here, from
- 13 members of the audience and from the Rec Board, we have
- 14 discussed at length, prior to Rec Board meetings.
- The issue on the boulders has gone on for ad
- 16 nauseam on it. One of the experts for the Corps -- and I
- 17 trust the Corps in this area -- has come forward on the
- 18 boulder issue and spoke at length to your Rec Board
- 19 meeting the other day, several weeks ago, and said what we
- 20 did was fine. It was a good engineering solution, and it
- 21 would be certified as we moved forward.
- 22 So there are a lot of comments that are being made
- 23 that we would not agree with. And I want to make that
- 24 comment up front, to the members of the audience. And we
- 25 have solid good levees that we are building here, to move

- 1 forward in the future to keep the community safe.
- 2 TRLIA SPECIAL COUNSEL SHAPIRO: In order for us to
- 3 be able to respond in a pointed manner to the six or other
- 4 specific questions that have been raised, can we get on
- 5 agreement on what they are, so we can come back with very
- 6 specific answers to try to put this issue behind us?
- 7 VICE PRESIDENT HODGKINS: That's my intention.
- 8 Okay. All right. Thank you.
- 9 DR. SMITH: Could I just address that, because it
- 10 is very germane. My discussions with Colonel Light
- 11 concerns this. He was going to try to put together a
- 12 meeting that would include members of your staff, of the
- 13 Rec Board, TRLIA, and Concerned Citizens and Mr. Archer.
- 14 And I would ask that the Army Corps continue to go
- 15 through with that, and I think maybe some of these things
- 16 could get done. As I said earlier, we're seeking more
- 17 information. It isn't always clear; it's a very
- 18 complicated subject. So I think if -- and even if your
- 19 Board, you could push for that and say, "Look, we want to
- 20 have that happen. Then let's get together and make it
- 21 happen."
- 22 VICE PRESIDENT HODGKINS: Thank you. Any Corps'
- 23 representatives who --
- MR. ELLIS: No noted.
- VICE PRESIDENT HODGKINS: Anything else?

1 TRLIA SPECIAL COUNSEL SHAPIRO: Are you going to

- 2 go through the -- identifying the responses or will that
- 3 happen on March 9th?
- 4 VICE PRESIDENT HODGKINS: Am I going to do what?
- 5 TRLIA SPECIAL COUNSEL SHAPIRO: The specific
- 6 encroachment issues that have been raised, do you want
- 7 to -- do we want to confirm what they are now, or is that
- 8 conversation going to happen on March 9th?
- 9 VICE PRESIDENT HODGKINS: If you want to, why
- 10 don't you stick around, and we will make sure we
- 11 understand what they are. We need to clear the room here.
- 12 But in talking to these three gentleman. Okay?
- I don't want to argue about them. I just want to
- 14 make sure I understand what they are. That's the nature
- 15 of the beast.
- 16 PRESIDENT CARTER: Can I comment?
- 17 VICE PRESIDENT HODGKINS: Sure.
- 18 PRESIDENT CARTER: I think, in general, some of
- 19 the things that I heard, with regard to the Bagley-Keene
- 20 violations, our counsel will respond to those in writing
- 21 to you, Dr. Smith, and whoever else wants to know about
- 22 that.
- 23 And so we will use this document that you provided
- 24 today, which you said had the Bagley-Keene violations as a
- 25 basis for a response.

- 1 Dr. Smith, you mentioned that -- as did
- 2 Mr. Archer, that Three Rivers Levee Improvement is working
- 3 beyond the authorized time of the permit, i.e. during a
- 4 time period when work is normally prohibited during the
- 5 winter months. That is one concern that you need to be
- 6 prepared to respond to.
- 7 You said you don't have confidence in the Corps.
- 8 I don't know that there's anything that the Rec Board can
- 9 do with response to restoring your confidence in the U.S.
- 10 Army Corps of Engineers. That's between you and the
- 11 Corps. That's not between us. And so any response to
- 12 that -- or the corollary was that the only way you were
- 13 going to be satisfied with regard to the Linda levee was
- 14 to remove the boulders and restore the levee without the
- 15 boulder repair. Okay?
- That's a message for you guys. As well as us.
- 17 DR. SMITH: Could I just ask one clarification on
- 18 that one?
- 19 PRESIDENT CARTER: Let me finish, please.
- 20 DR. SMITH: Okay. Go ahead.
- 21 PRESIDENT CARTER: Mr. Foley, you said that Three
- 22 Rivers Levee Improvement Authority was not fit to
- 23 provide --
- MR. FOLEY: Not qualified.
- 25 PRESIDENT CARTER: Not qualified to do the

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1 necessary improvements to the levee for public safety

- 2 improvements to an urban area.
- 3 MR. FOLEY: Yes.
- 4 PRESIDENT CARTER: So noted.
- 5 Mr. Archer, you complained about all the promises
- 6 that TRLIA had made with regard to certifying the Linda
- 7 levee over the number of years and whatnot. All those
- 8 facts are true, undisputed, but we're trying to move
- 9 forward from there.
- 10 With regard to TRLIA not being truthful with the
- 11 Rec Board, it would be helpful if you could clarify
- 12 specifically the instances where they are not truthful to
- 13 the Rec Board, so that we can address those.
- 14 You also mentioned, as I said, the working during
- 15 the winter month prohibition period. I would sure like to
- 16 know where this cut into the Linda levee is, where it's
- 17 been left open to the elements. We'll address that at
- 18 some point.
- 19 The detention basin done without permits, that's
- 20 something that you and the Rec Board needs to respond to.
- 21 Seepage berm done after Mr. Archer pointed it out;
- 22 we can look into the timing of that. The important thing
- 23 is that it was done, and it's done and the area is
- 24 protected.
- 25 So those are the things that I heard in -- in the

1 three presentations. I don't know if you have anything

- 2 more to add to that. But those are things that we need to
- 3 have resolved and explanations. We need to move on from
- 4 all of this.
- 5 VICE PRESIDENT HODGKINS: I also heard the
- 6 question of working outside of certain time windows, which
- 7 I think we'll put it in writing from staff, not me.
- 8 Then I also heard, does the issuance of a permit
- 9 require completion of the work? And I think that's a
- 10 question we need to respond to as well. But I think
- 11 that's a Rec Board question.
- 12 PRESIDENT CARTER: Completion of work by a certain
- 13 time.
- 14 VICE PRESIDENT HODGKINS: I guess that's -- yeah.
- 15 PRESIDENT CARTER: Or is it completion of work and
- 16 completion by a certain time?
- 17 VICE PRESIDENT HODGKINS: I think it's both.
- 18 PRESIDENT CARTER: Okay. So we need to have
- 19 answers from our staff and counsel on both those issues.
- 20 MR. FOLEY: Yes, I brought it up at the December
- 21 meeting. And I think it's still very appropriate. There
- 22 was a team from University of California, went down,
- 23 published a report on the failings of the Army Corps and
- 24 what caused Katrina. They are called Independent Levee
- 25 Investigations Unit. And I suggested -- it's in the

1 transcripts, from December. I asked a third party to take

- 2 a look at this. They have a very powerful report. It's a
- 3 published report of the failing Corps practices.
- 4 VICE PRESIDENT HODGKINS: Noted.
- 5 DR. SMITH: I would like to respond. In our
- 6 letter and in the presentation to your Board, in January,
- 7 we presented a series of pictures. I will leave it with
- 8 you today, Mr. President, and it shows clearly how the
- 9 levee has been cut into.
- 10 And also we had pictures of when the levee was
- 11 pushed back up again, during the period of time, recently,
- 12 when it was not permitted, and already, that levee pushed
- 13 up that dirt. It's being cut under and being taken down.
- 14 And you see these gullies that are in here. So much for
- 15 the sand berm.
- 16 Also in this period of time, they were out there
- 17 with a big unit that put all kinds of green stuff that's
- 18 supposed to bring grass and everything else. Oh, boy.
- 19 Guess what happened to that? First rain and it's all down
- 20 in the bottom. So there's all the evidence. It's already
- 21 in your records. But I will give it to you today too.
- 22 PRESIDENT CARTER: Thank you.
- 23 TRLIA SPECIAL COUNSEL SHAPIRO: Can you summarize
- 24 that one? I'm not sure what we are supposed to respond to
- 25 that one. Is there a response from us required on that

- 1 one?
- 2 VICE PRESIDENT HODGKINS: I think what I heard is
- 3 that there was work in the levee during the period when
- 4 work in the levee wasn't permitted, that it was repaired
- 5 without proper care being given to it, and that it is now
- 6 washing out.
- 7 MR. ARCHER: That was seed. There was a seed
- 8 machine throwing.
- 9 PRESIDENT CARTER: Hydroseeder.
- 10 MR. ARCHER: Yes, so that was there. That was
- 11 during that time.
- 12 The levee cut itself is still there for anyone to
- 13 see.
- 14 Dan Fua and I talked. He said he was told to take
- 15 a picture of that. You have a picture somewhere. Dan Fua
- 16 works for you. That is open now. It's like an open sore
- 17 on your hand, when you do this. It sets east to west,
- 18 this cut does. And the rain comes from the south and hits
- 19 that levee, where it's cut open. I was over there last
- 20 Wednesday.
- 21 And this got an area that big around, eroding out
- 22 already, on the land side, where the sand berm was. Now,
- 23 they cut that trench probably putting in that sand berm,
- 24 back in 2004, or since, when they tried to beef it up a
- 25 little bit more or something.

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1 Nonetheless, if they leave something like that
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- 2 sitting there, that's a direct violation and we can't --
- 3 Mr. President Carter, we cannot move forward from these
- 4 violations, President. Because we need to handle them.
- 5 There are sitting here. You need to address, especially
- 6 that one.
- 7 Yes? Go ahead.
- 8 PRESIDENT CARTER: My point, Mr. Archer, was that
- 9 we need to settle these things and move on. My point was
- 10 not to sweep them under the carpet and move on. So we
- 11 will address them, and then we will move on. But that
- 12 requires that you move on as well as us. Okay? When it's
- 13 asked and it's answered, then we all need to move on; we
- 14 need to get beyond this.
- 15 MR. ARCHER: I will move on when that levee is
- 16 fixed properly. Because I have lived there 47 years in
- 17 the same place, less than a mile from there. And I have
- 18 been flooded by that levee. And here, we're trying to get
- 19 200-year levees so they can put more houses in Plumas Lake
- 20 and around, which means nothing to me except, when that
- 21 levee breaks, there's just going to be that many more
- 22 people under 17 feet of water.
- 23 SECRETARY DOHERTY: Where is the cut in the levee?
- MR. ARCHER: The cut -- Lady Bug, you know, where
- 25 the --

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1 SECRETARY DOHERTY: The retention basin?
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- 2 MR. ARCHER: Yes. Directly north of that, on this
- 3 land side levee, down just before the 200-foot -- the sand
- 4 berm runs 90 feet, and then it goes into 200 feet or
- 5 whatever.
- 6 SECRETARY DOHERTY: Right.
- 7 MR. ARCHER: Just prior to the 200 feet, you can
- 8 drive in there --
- 9 SECRETARY DOHERTY: I have been out there, but I
- 10 haven't seen this.
- 11 GENERAL MANAGER PUNIA: Maybe I can -- the staff
- 12 has inspected this -- the cut Mr. Archer is referencing
- 13 to. The driver, I think -- the person who build the berm,
- 14 he scraped the levee, and I think we noted and we are
- 15 going to ask the TRLIA to fix it.
- 16 It's -- I agree with Mr. Rex Archer that it needs
- 17 to be fixed. But it's not a major, major concern at this
- 18 time. But it needs to be addressed. And we noted in the
- 19 field, and we are going to ask the TRLIA to fix it as soon
- 20 as possible. It's on the land side of the berm.
- 21 MR. ARCHER: I thank you, sir, but it could very
- 22 well could be a major problem. We have no control over
- 23 the next four days of rain or what's going to happen. And
- 24 when it eats through there, you're going to see crews in
- 25 there trying to put it back.

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1 GENERAL MANAGER PUNIA: Yeah. I think that we
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- 2 will work with the Three Rivers Levee Authority to fix it
- 3 right away. He scraped the levee, the person who was
- 4 doing the construction, and it shouldn't be there. But
- 5 it's there and needs to be addressed as soon as possible.
- 6 MR. ARCHER: Sir, they knew it was there. They
- 7 have permitted it to be there. I am the only one speaking
- 8 to fix it. They are not going to fix it. They want to
- 9 move on to Feather River. They want to leave the Linda
- 10 levee completed as they have stated six different times,
- 11 but yet it's not completed.
- 12 The Corps of Engineers are sitting right there.
- 13 They are not going to certify that levee, he told you.
- 14 They will put it off. Next year, April, we'll be talking
- 15 about it. They are not going to certify it until that
- 16 levee is properly fixed. And that levee controls all the
- 17 water all the way to Plumas Lake. If it breaks, everybody
- 18 gets wet. Everybody.
- 19 TRLIA EXECUTIVE DIRECTOR BRUNNER: We have not
- 20 ignored the Yuba River levee, and I'm not aware of the
- 21 scrape. If there's a scrape, we will fix the scrape.
- 22 TRLIA SPECIAL COUNSEL SHAPIRO: You haven't
- 23 previously sent us anything on the scrape.
- 24 GENERAL MANAGER PUNIA: We recently visited the
- 25 site, and we saw this, and we took pictures, and we're

1 planning on coordinating it with you so that it can be

- 2 fixed.
- 3 TRLIA SPECIAL COUNSEL SHAPIRO: Thank you.
- 4 PRESIDENT CARTER: So are you clear what you need
- 5 to respond to?
- 6 TRLIA SPECIAL COUNSEL SHAPIRO: Yeah. Everything
- 7 you said, I wrote down. And we'll have a slide for each
- 8 of them that will say either we'll do it or what our
- 9 response is.
- 10 Thank you.
- 11 VICE PRESIDENT HODGKINS: Other comments or
- 12 questions?
- Thank you all very much. We'll see you in a week
- 14 or two, whatever it is.
- 15 (The Reclamation Board TRLIA Subcommittee
- Meeting adjourned at 12:55 a.m.)

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1	CERTIFICATE OF REPORTER
2	I, KATHRYN S. KENYON, a Certified Shorthand Reporter
3	of the State of California, do hereby certify:
4	That I am a disinterested person herein; that the
5	foregoing Reclamation Board TRLIA Subcommittee Meeting was
6	reported in shorthand by me, Kathryn S. Kenyon, a
7	Certified Shorthand Reporter of the State of California,
8	and thereafter transcribed into typewriting.
9	I further certify that I am not of counsel or
10	attorney for any of the parties to said meeting nor in any
11	way interested in the outcome of said meeting.
12	IN WITNESS WHEREOF, I have hereunto set my hand this
13	8th day of March, 2007.
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22	KATHRYN S. KENYON, CSR
23	Certified Shorthand Reporter
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